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Managing Editor: John H. Evans

Advertising and Circulation: Liza Duhaima

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Rédecteur an chet: John H. Evans

Annonces el tirages: Liza Duhalma

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Sacrétaira générel: Donald C. Savaga

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President's message/Le mot de la présidente

Whither the federal role?

If not always valued for it, Canadians nonetheless are generally regarded as a mildmannered, reasonable people. Perhaps it is this character which renders their frequently fierce protectiveness of some federal programs, captured under the "social safety net" rubric, both mysterious and troubling to politicians responsible for setting and implementing spending priorities.

All federal politicians learn that they reduce commitments to programs such as Medicare, Family Allowance and Old Age Security at their peril. If politicians appear inadequately schooled in this regard, Canadians often have been prompt to re-instruct them. A good illustration was the response to a federal attempt to de-index OAS. Quick, remarkably well-organised, and reportedly involving the Prime Minister's mother, the counter-campaign mounted by seniors in every Canadian province embarrassed the federal government into withdrawing the May, 1985 proposal for de-indexing.

Programs in the safety net benefit all Canadians in need of them, regardless of province or place of residence. But it may not be this form of "universality" which evokes Canadians' readiness to defend these programs. Instead, we might consider whether their response mirrors the long shadow of the Great Depression in the Canadian collective memory.

Surely the understanding that arose from

the '30s was that some risks were too great to be borne alone by individuals, single families, municipalities or, in the last analysis, individual provincial treasuries. Many families and municipalities throughout Canada were crippled by their efforts to deal with the hardship of the '30s, and at least Alberta's treasury almost collapsed into default under the weight of its efforts to cope with the Depression.

While some programs now within the safety net were initiated in provinces hardest hit by the Depression, they gradually gained acceptance across all of Canada. This accomplishment reflected a shared understanding, and acknowledged that some economic risks were so great they properly ought to be shared by all Canadians. Pooling economic risk meant, as well, pooling

Canadians implicitly recognised this when such programs were initiated and funded through federal taxation powers. That Canadians came to share this understanding is another significant, if unrecognised, part of the national dream or le rêve pour la nation.

Why should any of this be of interest to those who care about post-secondary education and research? It's because the history of consensus in Canada about federal taxation and expenditures must be coupled with contemporary and emerging trends, if a strategy for reversing the pattern of under-funding universities and research is to be developed.

Since its election in 1984, the federal government has apparently been committed to reducing the federal deficit. Without diminishing its share of the tax bite, it continues to seek new ways to reduce expenditures. At the same time, many provinces and some municipalities desire more tax revenue. The provinces, in particular, remain unwaveringly prepared to resist federal efforts to raise revenues by means which would reduce their tax room. In this area at least, they seem remarkably united.

Very recently, we witnessed a quite stunning example of this and the real, considerable tension in federal-provincial taxation policy. In what is surely one of the more unique moments in the history of relations between the provinces and the federal

See "Federal Role", page 8



Pamela Smith

Jusqu'où va le rôle du fédéral?

S'ils ne sont pas toujours estimés ainsi, les Canadiens sont néanmoins généralement considérés comme un peuple raisonnable et tempéré. Peut-être est-ce cette caractéristique qui rend leur ardeur à souvent vouloir protéger un quelconque programme fédéral, comme en témoigne l'expression "le filet de sécurité social", à la fois mystérieuse et troublante pour les politiciens chargés d'établir et de mettre en oeuvre les

priorités de dépenses.

Tous les politiciens fédéraux finissant par apprendre que c'est à leurs risques et périls qu'ils touchent à des programmes, comme l'assurance-maladie, les allocations familiales et la sécurité de la vieillesse. Si les politiciens semblent être quelque peu ignorants de la réalité, les Canadiens, en général, s'empressent de leur rafraîchir la mémoire. Les réactions à la tentative du fédéral de désindexer les prestations de sécurité de la vieillesse en sont un bon exemple. Rapide et remarquablement bien organisée, la réplique des personnes âgées de chaque province, à laquelle a participé, a-t-on rapporté, la propre mère du premier ministre, a gêné le govuernement fédéral à telle enseigne qu'il a dû retirer le projet de désindexation de mai 1985.

Les programmes constituant le "filet de sécurité" profitent à tous les Canadiens qui en ont besoin, peu importe leur province ou leur lieu de résidence. Cependant, ce

n'est peut-être pas cette forme "d'universalité" qui explique l'empressement des Canadiens à défendre ces programmes. Nous pourrions plutôt nous demander si leur réaction ne reflète pas l'ombre de la Grande dépression dans la mémoire collective cana-

La leçon tirée des années 1930 fut certes qu'il était trop exigeant pour les particuliers, les familles monoparentales, les municipalités ou, en dernière analyse, les trésoriers provinciaux, de supporter seuls certains risques. De nombreuses familles et municipalités d'un océan à l'autre furent réduites à la misère par leur lutte contre l'austérité des années 1930. Au moins une province, l'Alberta, a frôlé la faillite en essayant de composer avec la Crise.

Alors que certains programmes, qui font maintenant partie du "filet de sécurité" furent instaurés dans les provinces les plus touchées par la crise, ils furent graduellement acceptés d'un bout à l'autre du pays. Cela traduisait une commune compréhension de la tuation et témoignait du fait que certains risques étaient si grands qu'il fallait qu'ils soient partagés par tous les Canadiens. La mise en commun des risques économiques signifiait également le partage des avantages.

Les Canadiens l'ont implicitement reconprogrammes lorsque ces furent instaurés et financés au moyen des pouvoirs fiscaux du fédéral. Le fait que les Canadiens en sont venus à partager cette compréhension de la situation constitue une autre portion importante, bien que non reconnue, du rêve de la nation ou du "national dream".

Pourquoi toute cette entrée en matière devrait-elle intéresser ceux qui se soucient de la recherche et de l'enseignement postsecondaire? S'il faut élaborer une stratégie pour renverser la tendance du sousfinancement des universités et de la recherche, cette entrée en matière est d'intérêt parce que l'historique du consensus au Canada au sujet de l'imposition et des dépenses fédérales doit être associé aux tendances contemporaines et naissantes.

Depuis son élection en 1984, le gouvernement fédéral semble engagé à réduire le déficit budgétaire. Sans diminuer la part qu'il va chercher en impôts, il continue d'envisager de nouveaux moyens de réduire les dépenses. Par ailleurs, de nombreuses provinces et quelques municipalités souhaitent davantage de recettes fiscales. Les

Voir "Rôle du Fédéral" à la page 8

Universities: the Key to Canada's Future

by the Honourable Gerry Weiner Secretary of State of Canada

Education has always had a powerful influence on the economic and social progress of nations, and universities have long been leading forces for social change. The members of the Canadian Association of University Teachers teachers, researchers and librarians have a special role to play in identifying alternatives for Canada's future, helping us as a nation choose among them wisely, and contributing to the successful implementation of our choices. As the choices become more demanding, education must move higher on the list of national priorities.

The importance of education as a national priority was underlined recently by the Prime Minister. Pointing out that "Canada's future well-being depends on the quality of education we provide our children today," Mr. Mulroney called for "a collective study of our education system, its relation to Canadian competitiveness, and its relevance to the international challenges of the year 2000." He remarked that "the quality of a nation's system of education is a reflection of its civilization." The Prime Minister's remarks made clear that he was speaking about strengthening all levels and types of education and training, from basic literacy for adults to post-graduate studies, and he indicated his desire to cooperate with Premiers in this field.

Our universities will be asked to contribute even more to the competitiveness of our business and industry, to help us as a society understand and strengthen our evolving identity, to provide solutions to such global issues as protecting the environment.

An increasing number of Canadian parents, educators, and business people, are concerned about our ability to compete in an increasingly challenging international marketplace. We look to education both to provide a new generation with skills and knowledge, and to upgrade the capabilities of those already in the work force. In this renewal, our universities will continue to play a key role, and as Secretary of State, I have a responsibility to represent the concerns and aspirations of the higher education within the federal community government.

Challenge and change are nothing new for our universities. Ever since the enormous expansion of post-secondary education in the 1960's, they have been required to adapt to new demands, and often to do so with resources that are stretched thin. It is now clear that the 1990's will, in many ways, be a still more challenging decade. Our universities will

be asked to contribute even more to the competitiveness of our business and industry, to help us as a society understand and strengthen our evolving identity, to provide solutions to such global issues as protecting the environment. While doing all of these things and more, universities will be expected to continue in their traditional role of maintaining excellence in scholarship, teaching, and research.

Canada has always relied on its universities to provide a small but critical portion of the total human resources needed for social and economic development. Now the demand is both larger and more urgent, and we look to our universities for the highly qualified people required in increasing numbers to help us prepare for the 21st century.

Many of the areas of knowledge that are critical to our future did not exist twenty years ago, and by the time today's high school students have completed their post-secondary education, new areas that we can hardly foresee will have become dominant. It is our universities which play the key role in creating this new knowledge, and they must help us apply it to the benefit of Canada and the world.

Universities must also help to advance, through research and development, the technologies required to design new products that equal or exceed those of our competitors. As well they must contribute to the managing, training, and marketing that are just as important if these products are to be successful in the marketplace. The natural sciences and technological fields are crucial to Canada's future, but they are not enough.

As the federal Minister with responteaching, and research.

One of the central characteristics of sibility for the Social Sciences and Humanities Research Council, I have a special concern for the role played by the humanities and social sciences in shaping Canada's future. These disciplines are indispensable for an understanding of the repercussions of new technology on human activities and for establishing the social priorities that help us attain the quality of life we desire. The social sciences and humanities are also essential if we are to fully understand the multicultural and multiracial reality of Canada.

Canada enjoys a post-secondary participation rate second only to that of the United States. However, there are still many who could benefit from higher education, but who do not get the opportunity. Federal and provincial governments alike recognize that some groups of Canadians, such as native citizens, disabled persons, single parents, and the geographically isolated, are not equitably represented. Ensuring broad access to post-secondary studies, especially for such under-represented groups, is a national concern and a major challenge for the universities themselves.

To meet the expectations and needs of Canadian society in the 1990's,

themselves. This will mean continual evolution in the subjects that are taught, in the organization of faculties, and in the interdisciplinary programs that are an increasingly important feature of our universities' contribution to Canada's human resources. It will demand flexibility and leadership on the part of administrators and teachers. Universities will have to replace a large part of their most important resource - the faculty as increasing numbers approach retirement. They will also need to adapt their efforts to new demands of students. communities, and industry. In so doing, however, they must preserve their integrity and commitment to the fundamental missions of scholarship, the next few years will be the continuing competition for scarce public resources. We are all learning to live within limited means and to obtain maximum impact from our resources. Universities will need strong and imaginative leadership - the more so because, unfortunately, the 1990's are not likely to be a time when governments will be able to meet all of the funding demands that confront them. There will never be enough money to do all the things we would like to do. It will be a time for tough decisions about priorities and about using the available resources still more effectively.

Federal and provincial governments alike recognize that some groups of Canadians, such as native citizens, disabled persons, single parents, and the geographically isolated, are not equitably represented. Ensuring broad access to postsecondary studies, especially for such underrepresented groups, is a national concern and a major challenge for the universities themselves.

Our government has consistently worked to support the university enterprise. The Speech from the Throne in October 1986 formally reaffirmed our commitment to cooperate with the provinces and territories to support a system of post-secondary education based on excellence and equality of opportunity. This commitment is reflected in the growing financial support we provide to higher education, both directly and through transfers to the provincial governments under the Established Programs Financing arrangements.

The EPF arrangements provide a combination of cash and tax points which together cover a major portion of the costs of higher education. These



Gerry Weiner

transfers will provide approximately \$5.7 billion this year, growing to nearly \$6.0 billion next year. Support for university research, student assistance, and other forms of direct funding will add about \$1.3 billion this year, for a total of over \$7.0 billion in federal support to post-secondary education.

The government's policies on science and technology, as well as its programs of support for research and development, accord a major role to university research. Since 1984, we have given high priority to strengthening Canada's performance in these fields and to building a national consensus on their importance for our competitiveness. We have involved the private sector, the universities, the provincial governments, and other stakeholders in a dialogue on Canada's future.

One particularly important initiative to this end was the establishment in 1987 of the National Advisory Board on Science and Technology (NABST), under the personal chairmanship of the Prime Minister. The Prime Minister also sponsored the National Conference on Technology and Innovation held in Toronto in January 1988.

During the last few years the federal and provincial governments have developed an effective working relationship in the area of science and technology. A major achievement was the establishment in March 1987 of the Council of Federal and Provincial Science and Technology Ministers. This led to the ratification of the first National Policy on Science and Technology.

In August of this year, a National Forum of Science and Technology Advisory Councils was held in Halifax, at the invitation of Premier John Buchanan of Nova Scotia. This brought together the members of each of the ten provincial councils, the Science Council of Canada and the National Advisory Board on Science and Technology. The Forum continued the work of building linkages among advisory councils and examined issues where there is scope for

See "Future", page 4

collective action.

The government has also substantially increased its support for universitybased research through the three granting councils: the Natural Sciences and Engineering Research Council (NSERC), Medical Research Council (MRC), and the Social Sciences and Humanities Research Council (SSHRC). It announced in 1986 the first Five-Year Plan for the funding of university research. The plan provided substantial increases to the base budgets of the three granting councils and, in addition, provided up to \$380 million over four years to match private-sector contributions to university research. A further increase of \$200 million over five years to the base budgets of the research granting councils was announced in 1988.

In a further move to promote excellence in Canadian scientific research and long-term industrial competitiveness, the Honourable William Winegard announced on October 26, 1989 the 14 proposals accepted for funding under the Networks of Centres of Excellence Program. This program, which will provide \$240 million over five years, represents a unique opportunity for some of the nation's top researchers in universities, industry, and government to work together in a coordinated, multi-year effort. The selected networks represent a cross-section of the natural and medical sciences and engineering and will reach into the manufacturing, resource, and high technology sectors across the country. The projects will boost Canada's performance in science and technology, develop world class engineers and scientists, and begin a new era of collaboration amongst researchers. The networks were selected by a peer review committee of 23 leading in-

Ever since the enormous expansion of post-secondary education in the 1960's, they have been required to adapt to new demands, and often to do so with resources that are stretched thin.

ternational scientists as well as an advisory committee of eminent Canadians.

As part of its commitment to ensuring an adequate supply of the highestquality scientific personnel, the government has provided \$80 million over five years to fund the Canada Scholarships Program. Each year, 2,500 scholarships worth \$2,000 each, renewable for up to three further years, are awarded to top students entering undergraduate studies in eligible fields of science and engineering. To encourage a more equitable representation in these disciplines, at least half of the awards at each university go to women students. The program is now in its second year, and when it reaches its full level, around 10,000 of our best students will be receiving support.

In another initiative designed to support scholarship and research, the Government agreed in 1989 to provide funding of up to \$1 million per year to support the work of the Royal Society of Canada, and to help develop its role as Canada's national academy. With these funds, the Royal Society will undertake a major program of research evaluation, promote equity for women in science, and develop greater public awareness of science and technology.

Access to higher education continues to be a priority for federal and provincial governments alike. They work together and in partnership with universities and colleges to provide financial aid to individual students in need. Since the Canada Student Loans Program was established 25 years ago, more than 1.5 million Canadians have advanced their education with the help of this program, and last year approximately 225,000 students obtained loans worth over \$589 million. The program has been a mainstay of student financial assistance in Canada, complementing the programs operated by each of the provinces and territories.

A full review of Canada's student assistance policy is under way. Consideration will need to be given to the special circumstances of some students, including those studying part time, ones with disabilities, single parents, and those from low-income backgrounds. At the same time, the need for fiscal restraint has also become apparent.

In conducting its review, the federal government is collaborating with the provincial governments and the other groups involved with student assistance to improve and revitalize the Canada Student Loans Program. This year, for example, following extensive consultations with provinces and groups like the Canadian Federation of Students and the CAUT, we introduced several amendments to the Program's regulations. These included measures designed to ease the repayment burden for some former students by allowing greater flexibility in setting repayment terms.

We still have to do more. We are committed to helping those students who most need financial assistance while at the same time, respecting the imperative of restraining government spending.

Given the nature of the constitutional arrangements, federal and provincial governments have long recognized the need for cooperation in the interest of Canadian post-secondary education. Since 1984 the governments have worked together more closely and the federalprovincial dialogue and collaboration on education matters have improved significantly. In October 1987, for example, we co-sponsored the National Forum on Post-Secondary Education, held in Saskatoon. Since then several meetings between federal Ministers and the Council of Ministers of Education, Canada, have been held.

My predecessor, the Honourable Lucien Bouchard, met the newly formed Ministerial Postsecondary Committee of the Council in Québec City in June

1988. There, for the first time, federal and provincial ministers met jointly with representatives of some major interest groups involved in post-secondary education, including the Canadian Association of University Teachers. Other federal ministers have also met with the Council of Ministers of Education to discuss specific responsibilities. For example, the Honourable Barbara McDougall and her fellow Ministers responsible for the status of women met the Council in February 1989 to discuss issues related to women in science and the labour market.

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For my part, I met with the CMEC on September 25, 1989. As you know, student aid has been on our agenda regularly over the last few years, and we agreed that further federal-provincial cooperation was essential to ensure that the needs of students are addressed.

Also on our agenda was a new topic, multiculturalism in education. All members of the CMEC shared my concern that we ensure that every young Canadian has the chance to live up to his or her full potential and to be well prepared for life in our multicultural society. We agreed to cooperate more closely in this area.

The federal government and the CMEC also reached two agreements in september. The first one deals with the creation in Canada of a Commission for the International Recognition of Studies, Degrees and Diplomas which announced jointly with the Chairman of the CMEC, the Honourable Sean Conway, and the Secretary of State for External Affairs, the Right Honourable Joe Clark.

This Commission will enable Canada to implement the UNESCO Convention on the Recognition of Studies, Diplomas and Degrees. It will provide up-to-date information on the education systems of other countries to assist Canadian colleges, universities, and professional associations to establish equivalencies for foreign degrees and diplomas. At the same time, the new Commission will be charged with making Canadian degrees and diplomas better known and promoting their recognition in other countries. The Commission will be administered by CMEC with its operating cost shared equally by CMEC and my Department. Members of the Commission will be designated by the provinces, the federal government, and interested organizations.

The second federal-provincial agreement is a three-year Protocol establishing a Canadian Education Statistics Council. The Council, which will be co-chaired by a provincial deputy minister of education and the Chief Statistician of Canada, will develop a new Canadian Education Statistics Program. It will provide researchers, analysts, administrators, policy and planning officers, and all other concerned individuals with the information fundamental to sound decision-making in education.

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Following the renewal of the Official Languages in Education Program with a five-year budget of \$1.2 billion, the Honourable Lucien Bouchard and the Council of Ministers of Education, Canada, concluded a new five-year Protocol for agreements on minoritylanguage education and secondlanguage instruction in November 1988. The Protocol provides a basis for bilateral agreements with the provinces and territories which help to maintain and enrich the use of Canada's two official languages at all levels of education, including post-secondary. As part of these agreements, the federal government also concluded an agreement in 1989 with Nova Scotia to establish the new Collège de l'Acadie, using the latest distance education methods to deliver courses in French to Acadians in that province. The federal government has also agreed with Ontario to establish the Cité collégiale and other measures to improve services for Ontario Francophones at the community college

The need for federal-provincial dialogue and collaboration is more urgent than ever if we are to reach the high standards of educational excellence which Canada needs to meet the rigour of the international market place. Governments must develop an effective long-term working relationship that will help our universities and colleges prepare for the 21st century. I am committed to seeing this happen.

The Prime Minister has appropriately reminded us that "the future lies in our system of education," and that this nation urgently needs the talents of its educators. The members of the Canadian Association of University Teachers have long been aware that education is a national concern for Canada. The work you do in teaching, research, and advising policy makers is crucial to making the difficult choices we face in the coming decade. This is a task which the members of the CAUT have accomplished particularly well over the years, and one I encourage you to continue with renewed vigour. You and the Canadian universities are, after all, part of the solution and the Government of Canada looks forward to continuing cooperation with you.

Gender specific language in advertisements

The Executive of CAUT has adopted the policy that the Bulletin shall not accept advertisements using gender specific language except when that language has been mandated by human rights legislation.

L'université, clé de notre avenir

par l'honorable Gerry Weiner, Secrétaire d'État du Canada

L'éducation a toujours été l'un des nerfs moteurs des progrès économiques et sociaux des pays, et les universités ont, depuis longtemps, une influence déterminante sur l'évolution sociale. Les membres de l'Association canadienne des professeurs d'université - professeurs, chercheurs, bibliothécaires — peuvent contribuer, de façon toute particulière, à identifier les options qui s'offrent au Canada pour préparer son avenir, à nous aider, en tant que nation, à choisir les plus judicieuses et à participer au succès de leur mise en oeuvre. Au fur et à mesure que ces choix se feront plus impérieux, l'éducation devra monter de plusieurs crans dans l'échelle de nos priorités na-

Dans une allocution qu'il a prononcée récemment, le Premier ministre a insisté sur l'importance de l'éducation en tant que priorité nationale. Le bienêtre futur de la population canadienne dépend de la qualité de l'éducation que nous donnons à nos enfants aujourd'hui, a-t-il dit, avant d'ajouter qu'il aimerait voir entreprendre une étude collective de notre système d'éducation, de sa relation avec la compétitivité du Canada et de sa pertinence vis-à-vis des défis internationaux de l'an 2000. A ses yeux, la qualité du système d'éducation d'un pays est un reflet de sa civilisation. Ses propos ne laissent pas de doute : il s'agit d'améliorer l'enseignement et la formation sous toutes les formes et à tous les niveaux, à partir des cours d'alphabétisation de base pour les adultes jusqu'aux études universitaires, et il a dit vouloir collaborer avec les premiers ministres provinciaux dans ce domaine.

Un nombre croissant de Canadiens et de Canadiennes - parents, éducateurs ou gens d'affaires - se préoccupent de notre aptitude à pouvoir soutenir la concurrence sur le marché international, une concurrence qui se fait toujours de plus en plus vive. Nous comptons sur l'éducation pour engendrer chez nous de nouvelles compétences et pour améliorer les capacités de ceux et celles qui font déjà partie de la population active. En d'autres termes, il faut entreprendre une ère de renouveau, et les universités continueront à jouer ici un rôle déterminant. En ma qualité de Secrétaire d'État, je dois faire part au gouvernement fédéral des aspirations et des préoccupations des milieux de l'enseignement supérieur.

Ce ne sont évidemment pas les premiers défis que nos universités doivent relever, ni la première fois qu'elles doivent s'ajuster à l'évolution de la société. Depuis la vaste expansion qu'a connue l'enseignement postsecondaire dans les années 60, les universités ont dû sans cesse s'adapter aux nouveaux impératifs du moment, et plus souvent qu'autrement, avec des ressources plutôt limitées. Il est, d'ores et déjà, évident que la décennie qui s'amorce sera, sous bien des rapports, encore plus exigeante. Nos universités seront davantage sollicitées pour aider nos commerces et nos entreprises à devenir encore plus compétitifs, pour aider notre société à mieux saisir et à consolider le sens de notre identité, pour trouver des solutions à certaines questions qui se posent à l'échelle planétaire, telle par exemple la protection de l'environnement. Nous leur confierons toutes ces missions et bien d'autres encore, mais sans pour autant leur demander de délaisser leur vocation traditionnelle, qui est d'atteindre à l'excellence dans l'enseignement et la recherche.

Le Canada a toujours compté sur ses universités pour lui fournir une portion - petite, mais combien importante - des ressources humaines dont il a besoin pour poursuivre son développement économique et social. Or, ce besoin est dorénavant plus grand et plus impérieux encore, car nous attendons des universités qu'elles forment, en nombre croissant, les gens hautement qualifiés qui nous aideront à nous préparer pour le 21° siècle.

Bien des sphères de connaissances, importantes pour notre avenir, n'avaient pas encore vu le jour il y a une vingtaine d'années. Et lorsque les étudiants et étudiantes, qui sont aujourd'hui à l'école secondaire, auront terminé leurs études postsecondaires, de nouveaux domaines d'activité, que nous pouvons à peine entrevoir aujourd-'hui, accapareront les esprits. Ce sont nos universités qui, en tout premier lieu, contribuent à produire ces nouvelles connaissances, et elles doivent nous aider à en faire bénéficier le Canada et le monde.

Ce sont nos universités aussi qui, par une recherche génératrice de nouvelles découvertes technologiques, nous aident à élaborer de nouveaux produits de qualité équivalente, voir supérieure, à ceux de nos concurrents. Nos universités doivent également faire leur part dans le domaine de la gestion, de la formation et de la commercialisation, si nous voulons que ces produits s'écoulent bien sur le marché. Les sciences naturelles et les disciplines technologiques sont de la plus haute importance pour l'avenir du Canada, mais elles ne sont pas suffisantes.

En tant que ministre responsable du Conseil de recherches en sciences humaines, je dois dire que je m'intéresse tout particulièrement au rôle que jouent les sciences humaines pour forger l'avenir du Canada. Elles nous sont indispensables pour mieux saisir les répercussions des nouvelles technologies sur l'activité humaine et pour établir les priorités sociales qui nous permettront d'atteindre à la qualité de vie à laquelle nous aspirons. Elles le sont également pour nous aider à comprendre vraiment la réalité multiculturelle et pluraliste du Canada.

Le Canada vient au deuxième rang, tout de suite après les États-Unis, pour le taux d'inscription aux études postsecondaires. Cependant, beaucoup d'autres aimeraient suivre des études supérieures mais n'en ont pas la chance. Le gouvernement fédéral et les gouvernements provinciaux sont conscients

que certaines catégories de Canadiens — les autochtones, les personnes handicapées, les chefs de famille monoparentale, ceux et celles qui demeurent dans des régions isolées n'y sont pas proportionnellement représentées. C'est une préoccupation nationale, et un défi de taille pour les universités, que d'ouvrir grandes les portes de nos établissements d'enseignement postsecondaire, en particulier pour les groupes sous-représentés.

Pour répondre aux attentes et aux besoins de la société canadienne dans les années 90, les universités devront se renouveler. Il leur faudra continuer de suivre de près l'évolution des disciplines qu'elles enseignent, réorganiser leurs facultés et raffiner leurs programmes interdisciplinaires, qui représentent un apport de plus en plus important des universités au développement de nos ressources humaines. Les administrateurs et les professeurs devront faire preuve de souplesse et de dynamisme. Les universités devront renouveler, en grande partie, l'une de leur plus importantes ressources, leurs professeurs, car de plus en plus nombreux sont ceux qui approchent de l'âge de la retraite. Elles devront aussi apprendre à s'adapter aux nouvelles exigences des étudiants, des collectivités et des industries. Ce faisant, elles devront néanmoins conserver leur intégrité et ne pas perdre de vue leur mission fondamentale : le savoir, l'enseignement, la recherche.

Pas plus qu'aujourd'hui pourra-t-on, dans un avenir prévisible, compter sur une abondance de fonds publics. Nous devons tous apprendre à tirer le maximum de nos ressources limitées. Les administrateurs de nos universités devront faire preuve de leadership et d'imagination, d'autant plus que, malheureusement, il est peu probable que les gouvernements soient en mesure de répondre à toutes les demandes de fonds qui leur seront adressées. Il n'y aura jamais assez de fonds pour faire tout ce que nous aimerions faire. Il faudra prendre des décisions difficiles quant à l'établissement des priorités et à l'affectation encore plus judicieuse des ressources dont nous disposons.

Notre gouvernement s'est continuellement efforce d'appuyer l'entreprise universitaire. Dans son discours du trône d'octobre 1986, il a réaffirmé officiellement sa détermination de collaborer avec les provinces et les territoires pour soutenir un système d'enseignement postsecondaire qui repose sur l'excellence et l'égalité des chances. Témoin de cet engagement, l'aide financière croissante que nous versons à l'égard de l'enseignement supérieur, soit directement soit par des transferts aux gouvernements provinciaux aux termes des arrangements relatifs au Financement des programmes

Ces arrangements prévoient des transferts en espèces et en points d'impôt qui, ensemble, absorbent une grande partie du coût de l'enseignement supérieur. Ces transferts équivaudront à quelque 5,7 milliards cette année, et



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avoisineront les six milliards l'an prochain. Le soutien à la recherche universitaire, l'aide aux étudiants et d'autres formes de financement direct représentent des versements additionnels d'environ 1,3 milliard cette année, ce qui fera, au total, plus de sept milliards au titre de l'appui fédéral à l'enseignement postsecondaire.

Les politiques du gouvernement en sciences et en technologie et ses programmes de soutien en recherchedéveloppement témoignent de l'importance qu'il attache à la recherche universitaire. Depuis 1984, nous tenons pour hautement prioritaire le rendement du Canada dans ces domaines et nous cherchons à bien faire comprendre au public qu'il en va de notre compétitivité. Mon collègue, l'honorable William Winegard, ministre d'État chargé des Sciences et de la Technologie, a fait participer au dialogue sur notre avenir le secteur privé, les universités, les gouvernements provinciaux et les autres artisans de notre devenir.

L'une des initiatives importantes que nous ayons prises à cette fin a été l'établissement, en 1987, du Conseil consultatif national des sciences et de la technologie (CCNST), dont le Premier ministre lui-même est président. Le Premier ministre a également parrainé la Conférence nationale sur la technologie et l'innovation, qui s'est tenue à Toronto en janvier 1988.

Le gouvernement fédéral et les gouvernements provinciaux ont noué, ces dernières années, de bonnes relations dans le domaine des sciences et de la technologie. Ils ont notamment établi, en mars 1987, le Conseil des ministres fédéraux et provinciaux responsables des sciences et de la technologie, ce qui donna lieu à la ratification de la première politique nationale en sciences et en technologie.

Au mois d'août, un colloque national regroupant les conseils consultatifs des sciences et de la technologie fut organisé à Halifax, à l'invitation d Premier ministre de la Nouvelle-Écosse, l'honorable John Buchanan. Y par-

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ticipèrent les membres de chacun des dix conseils provinciaux, du Conseil des sciences du Canada et du Conseil consultatif national des sciences et de la technologie. A ce colloque, on continua à jeter des ponts entre les conseils consultatifs et l'on y examina les domaines où il était possible d'entreprendre une action collective.

Par ailleurs, le gouvernement a augmenté sensiblement son appui à la recherche universitaire, par l'entremise des trois conseils subventionnaires : le Conseil de recherches en sciences naturelles et en génie, le Conseil de recherches médicales et le Conseil de recherches en sciences humaines. Il a annoncé, en 1986, l'adoption du premier plan quinquennal pour le financement de la recherche universitaire. Ce plan prėvoyait une augmentation considérable des crédits de base attribués aux trois conseils subventionnaires; en outre, selon les modalités du plan, le gouvernement réservait pour la recherche universitaire, en contrepartie des contributions du secteur privé, une somme pouvant aller jusqu'à 380 millions, répartie sur quatre ans. En 1988, il annonçait une nouvelle augmentation de 200 millions, répartie sur cinq ans, des crédits de base des conseils subventionnaires de recherches.

Afin de promouvoir l'excellence dans le domaine de la recherche scientifique et la compétitivité à long terme du Canada, l'honorable William Winegard a annoncé, le 26 octobre 1989, les 14 propositions dont le financement a été accepté dans le cadre du Programme des réseaux de centres d'excellence. Ce programme, dont le coût est de 240 millions de dollars répartis sur cinq ans, représente pour certains de nos chercheurs de haut calibre dans les universités, l'industrie et le gouvernement une occasion de travailler ensemble de façon coordonnée pendant plusieurs années. Les réseaux choisis regroupent des partenaires des sciences naturelles et médicales ainsi que du génie qu'il mettront en contact avec les secteurs manufacturier, des ressources et de la technologie de pointe à travers le pays. Les projets rehausseront la performance du Canada en science et en technologie, formeront des scientifiques et des ingénieurs de calibre international et amorceront une nouvelle ére de collaboration entre les chercheurs. Les réseaux ont été choisis par un comité de pairs composé de 23 scientifiques de renommée internationale et par un comité consultatif de Canadiens éminents.

En vue d'assurer le renouvellement d'une réserve suffisante de scientifiques de haute trempe, le gouvernement a prèvu une somme de 80 millions, répartie sur cinq ans, pour financer le Programme de bourses Canada. Chaque année, 2 500 bourses, d'une valeur de 2 000 \$ chacune, sont remises aux étudiants les plus prometteurs qui entreprennent des études de premier cycle dans les disciplines admissibles, à savoir les sciences et le génie. Les bourses peuvent être renouvelées jusqu'à trois fois. Pour assurer dans ces disciplines

une représentation équitable, au moins la moitié des bourses, dans chaque université, sont décernées à des femmes. Ce programme en est à sa deuxième année et, lorsqu'il aura atteint sa pleine capacité, quelque 10 000 étudiants et étudiantes, parmi nos meilleurs éléments, recevront cette aide.

Le gouvernement a pris une autre initiative, en 1989, pour appuyer le savoir et la recherche; il a consenti á consacrer une somme pouvant aller jusqu'à un million de dollars par année pour appuyer le travail de la Société royale du Canada et lui permettre de préciser son rôle d'académie nationale du Canada. Plus précisément, ces fonds vont permettre à la Société royale d'entreprendre un vaste programme d'évaluation des recherches, de promouvoir l'équité pour les femmes dans les disciplines scientifiques et de mieux sensibiliser le grand public à l'importance des sciences et de la technologie.

Le gouvernement fédéral et les gouvernements provinciaux ont tous mis au rang de leurs priorités l'accés à l'enseignement supérieur. Ils mettent leurs efforts en comun, dans un partenariat avec les universités et les colléges, pour offrir une aide financière aux étudiants et étudiantes qui sont dans le besoin. Depuis l'établissement, il y a 25 ans, du Programme canadien de prêts aux étudiants, plus de 1,5 million de Canadiens et de Canadiennes ont pu pousser plus loin leurs études grâce à l'aide du programme. L'an dernier, quelque 225 000 étudiants et étudiantes ont obtenu des prêts d'une valeur de 589 millions de dollars. Ce programme constitue, au Canada, le foyer principal de l'aide financière aux étudiants; il complète les programmes analogues institués dans les provinces et les ter-

La politique d'aide aux étudiants du Canada fait présentement l'objet d'une révision en profondeur. On devra examiner attentivement la situation particulière de certains étudiants et étudiantes, notamment ceux et celles qui étudient à temps partiel, les personnes handicapées, les chefs de famille monoparentale, ceux et celles issus de famille à faible revenu. Mais il faut aussi tenir compte de la nécessité de réduire les dépenses.

Dans le cadre de cette révision, le gouvernement fédéral collabore avec les gouvernements provinciaux et d'autres groupes qui s'intéressent à l'aide aux étudiants dans le but d'améliorer et de moderniser le Programme canadien de prêts aux étudiants. Par exemple, cette année, à la suite de vastes consultations avec les provinces et certains groupes, telles la Fédération canadienne des étudiants et l'Association canadienne des professeurs d'université, nous avons apporté plusieurs modifications au réglement du programme; nous avons, entre autres, assoupli les modalités de remboursement pour ne pas imposer un fardeau trop lourd à certains anciens étudiants.

Nous devons faire encore plus. Nous nous sommes engagés à aider financièrement les étudiants et les étudiantes qui en ont le plus besoin, tout en tenant compte par ailleurs de la nécessité pour le gouvernement de réduire ses dépenses.

Compte tenu du partage constitutionnel des compétences, le gouvernement fédéral et les gouvernements provinciaux ont depuis longtemps compris qu'il leur fallait collaborer dans l'intérêt de l'enseignement postsecondaire au Canada. Depuis 1984, les gouvernements collaborent plus étroitement et le dialogue fédéral-provincial en matière d'éducation s'est de beaucoup amélioré. Par exemple, en octobre 1987, nous avons parrainé conjointement le Colloque national sur l'enseignement postsecondaire, qui s'est tenu à Saskatoon. Plusieurs rencontres ont eut lieu depuis entre les ministres fédéraux et le Conseil des ministres de l'Éducation (Canada).

Mon prédécesseur, l'honorable Lucien Bouchard, a rencontre à Québec, en juin 1988, le nouveau comité du Conseil, le Comité ministériel de l'enseignement postsecondaire. C'était aussi la première fois que le ministre fédéral et les ministres provinciaux rencontraient conjointement les représentants de certaines des principales organisations qui s'intéressent à l'enseignement postsecondaire, dont l'Association canadienne des professeurs d'université. D'autres ministres fédéraux ont également rencontré le Conseil des ministres de l'Éducation (Canada) pour discuter de questions se rattachant á leurs responsabilités particulières. Par exemple, l'honorable Barbara McDougall et les ministres provinciaux responsables de la condition féminine ont examiné avec le CMEC, en février 1989, les questions relatives à la présence des femmes dans le monde scientifique et sur le marché du travail en général.

Pour ma part, j'ai rencontré les membres du CMEC le 25 septembre 1989. Comme vous le savez, l'aide aux étudiants est régulièrement à l'ordre du jour depuis quelques années et nous avons convenu qu'il fallait intensifier la collaboration fédérale-provinciale pour faire en sorte que les besoins des étudiants et des étudiantes soient pris en considération.

Nous avons alors ajouté à notre ordre du jour un nouveau point, soit le multiculturalisme dans l'enseignement. Tous les membres du CMEC ont partagé mon point de vue, à savoir que tous les jeunes Canadiens et Canadiennes doivent pouvoir développer leur plein potentiel et bien se préparer à évoluer dans une société multiculturelle. Nous avons convenu de collaborer plus étroitement à cette fin.

Le gouvernement fédéral et le CMEC ont également conclu deux ententes en septembre. La première a trait à la création, au Canada, de la Commission pour la reconnaissance internationale des études et des diplômes étrangers que j'ai annoncée conjointement avec le président du CMEC, l'honorable Sean Conway, et le secrétaire d'État aux Affaires extérieures, le très honorable Joe Clark.

Cette commission va permettre au Canada d'appliquer la convention de l'Unesco relative à la reconnaissance des études et des diplômes. Elle va nous fournir une information à jour sur les systèmes d'enseignement des autres pays, ce qui aidera les collèges, les universités et les associations profes-

sionnelles du Canada á établir des équivalences pour les diplômes étrangers. Par ailleurs, la nouvelle commission s'efforcera de mieux faire connaître á l'étranger les diplômes du Canada et de les faire davantage reconnaître dans les autres pays. C'est le CMEC qui se chargera d'administrer la commission; les frais administratifs en seront partagés, á parts égales, par le CMEC et mon ministère. Les membres de la commission seront désignés par les provinces, le gouvernemnt fédéral et les organisations intéressées.

L'autre entente fédérale-provinciale consiste en un protocole triennal pour établir le Conseil des statistiques canadiennes de l'éducation. Ce conseil, qui aura comme co-présidents un sousministre provincial de l'Éducation et le statisticien en chef du Canada, devra élaborer le Programme de statistiques canadiennes de l'éducation. Les chercheurs, les analystes, les administrateurs, les décideurs, les agents de planification et tous les autres intéressés pourront ainsi recevoir les données qui sont essentielles à qui veut prendre de judicieuses décisions en matière d'éducation.

Aprés reconduction du Programme des langues officielles dans l'enseignement, assorti d'un budget quinquennal de 1,2 milliard, l'honorable Lucien Bouchard, et le Conseil des ministres de l'Éducation (Canada) ont conclu, en novembre 1988, un nouveau protocole d'ententes de cinq ans relativement à l'enseignement dans la langue de la minorité et à l'enseignement de la langue seconde. Ce protocole sert de cadre aux ententes bilatérales conclues avec les provinces et les territoires, qui contribuent à maintenir, voire à intensifier, l'utilisation des deux langues officielles à tous les niveaux de l'enseignement, y compris le postsecondaire. Dans le cadre de ces ententes, le gouvernement fédéral a conclu un protocole d'entente avec la Nouvelle-Écosse, en 1989, pour établir le Collége de l'Acadie. Ce collége aura recours à des méthodes de pointe en téléenseignement pour dispenser des cours en français á la population acadienne de cette province. Le gouvernement fédéral et l'Ontario se sont de plus entendus pour établir la Cité collégiale et pour mettre en oeuvre d'autres mesures visant à améliorer les services en français dans les collèges communautaires de l'Ontario,

Il est donc plus urgent que jamais pour le gouvernement fédéral et les provinces de poursuivre le dialogue et de faire preuve de collaboration si nous voulons atteindre de hautes normes d'excellence dans le domaine de l'éducation qui permettront au Canada de faire face aux rigueurs du marché international. Les gouvernements doivent établir des relations fructueuses et durables s'ils veulent vraiment aider nos universités et nos collèges à se préparer pour le 21^e siècle. Je m'engage à tout mettre en oeuvre pour qu'il en soit ainsi.

Le Premier ministre nous a rappelé, et avec raison, que notre avenir dépendait de notre système d'éducation et

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Liberal response to CAUT — The Tory record

The Right Honourable John N. Turner

The key to success in any undertaking is wise investment of resources. This is no less true of building a nation than it is of building a business enterprise or a municipal infrastructure. It is imperative that Canada invest its resources wisely in areas such as economic development and infrastructure. But nowhere is thoughtful and prudent investment more important than in the areas of education and research.

Canada must invest heavily in the education of its youth. It must direct resources towards retraining of the unemployed, but not on the backs of the unemployed. It must promote the literacy of its immigrants and disadvantaged; instead, the Mulroney Government has eliminated the Citizenship Instruction and Language Textbook Agreement, and proposed the first tax on books in Canadian history. The government must promote accessibility, yet the maximum Canada Student Loan has not increased since 1984, and financial assistance to Treaty postsecondary students has been capped. It must put needed dollars into research and development activities that will help restructure the economy, and ensure the continuation of a high standard of living for Canadians, yet the Canadian record on research and development is abysmal. These expenditures are not luxuries; they are essential if Canada is to have the solid future that we demand and expect.

Transfers to the provinces through Established Programs Financing (EPF) have been cut dramatically. Two separate rounds of cuts to the escalator formula have meant that instead of growing at the same rate as GNP, EPF transfers now grow at 3% below GNP.

On June 13, 1989, the Liberal Critic for Education and Literacy, Ron Duhamel, said the following in the House of Commons:

"It is education which will allow new immigrants to participate fully in Canadian life. It is education which will allow our aboriginal people the opportunity to overcome barriers to their full participation in Canada and give them the ability to attain self-government. It is education on which we will rely to produce tolerance of others in Canada and to respect equality rights of minorities, women and other disadvantaged groups. Attitudes formed in part by our education system will create the Canada of the next century, unified or divided, economically vigorous or regressive, tolerant or intolerant."

Regrettably, the Mulroney Government shows no appreciation for the importance of this critical investment in our future. The Prime Minister seems to feel that, in this area as in many others, talking is a good substitute for

Yet the Canadian record on research and development is abysmal. These expenditures are not luxuries; they are essential if Canada is to have the solid future that we demand and expect.

There are some compelling statistics on the Tory record which show that this government has not only neglected education, but has done a great deal of damage to it.

As CAUT members well know, transfers to the provinces through Established Programs Financing (EPF) have been cut dramatically. Two separate rounds of cuts to the escalator formula have meant that instead of growing at the same rate as GNP, EPF transfers now grow at 3% below GNP. An analysis by CAUT estimated that this would remove almost \$7 billion dollars from the post-secondary education system by 1994-95. Our universities and colleges are already starved for funds for buildings, for equipment, for repairs, for resource materials, and for operations. These institutions cannot even begin to absorb a blow of this magnitude. Yet this has been a Conservative trademark: budget cutting has taken place on the backs of those who can least afford it. A country that expects to be a major economic force cannot afford this obvious deterioration of our critical educational resources.

It is not hard to produce a host of statistics that show how shameful the government record is. Despite all-time high levels of post-secondary enrollment, the total federal budget for education and training was up only 1.8% last year, less than half the rate of inflation. In 1985, total education and training expenditures were 7.3% of total spending. In 1988, they were 6.7%. Between 1985 and 1989, the growth rate in this spending was 2.3% compared to inflation of 4.2%. In total, federal expenditures on education and training as a percentage of GDP declined from 1.3% in 86/87 to 1.1% in 88/89. Funding to the granting councils has been woefully inadequate.

Between 1984-85 and 1988-89, funding for the Canadian Jobs Strategy declined significantly in real terms. At the same time, Jobs Strategy funds which were formerly going directly to community colleges have been siphoned off to private sector training programs which do not have to adhere to any standards or offer any recognized credentials. I believe that these changes demonstrate a complete lack of economic and social development strategy.

Canada has been thrust into a new global economic environment. Exacerbating the pressures on our economy is an ill-conceived trade deal with the United States. If we don't recognize the critical role played by our postsecondary education system, we will simply not be able to compete. The natural resource strengths that helped us build the country we are today will not be enough to carry us into the next century. We must invest in cuttingedge industries that will allow us to compete with the best. Yet the latest available data shows there are only 1.45 scientists and engineers per 1000 population in Canada. This compares with 4.44 in Japan, 3.32 in the U.S., 2.29 in Sweden, 2.18 in Germany, 2.17 in the Netherlands, 1.65 in Australia, and 1.55 in the United Kingdom.

Of course, we need more than a highly-skilled workforce. Canada needs a populace that can understand its social and political responsibilities. We need a literate and well-read citizenry that is capable of understanding our social and historical roots, and of making informed decisions. These responsibilities of the post-secondary system are often overlooked in debate, but

The Tory Record? I think it speaks for itself; and it points in directions that most Canadians would find unacceptable: low national priority, decreased accessibility, deteriorating facilities, lower federal transfers to the provinces, and, perhaps, eventual privatization. That is the direction we have been set in, and that is a direction we must reverse.

they are critical, and must be recognized.

The Prime Minister claims we already spend enough money on education. I know that educators at the post-secondary level don't believe that when they see the out-dated equipment, deteriorating plant, and overloaded classrooms. Universities have been adapting. They have raised more funds privately, they have found creative ways to do more with less, and some have formed partnerships with the private sector. These efforts are to be applauded. But universities and other post-



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secondary institutions cannot be expected to continue to provide the same levels of service and accessibility without increased funding.

It is not just in the area of funding that this government deserves criticism. They have shown no leadership in education initiatives. I firmly believe that we will see no leadership from them on this issue, despite the rhetoric, because this is a government that is committed to dismantling the Canadian infrastructure. They have sold off Crown Corporations which could have played important public policy roles. They have decimated our national passenger railway, which represented an important East-West link, and they have done so in the absence of any alternative transportation strategy.

A country that expects to be a major economic force cannot afford this obvious deterioration of our critical educational resources.

In view of these moves, I cannot believe that the Mulroney Government was ever serious about providing an educational and economic climate in this country which would help us to meet the pressures of global education. This is a government which knows no greater mission than opening up every aspect of our lives to free market forces. The Conservatives are ideologically prevented from developing strategic approaches to the economy, to social development, and, therefore, to education.

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Federal Role Continued from page 2

government, Alberta and Quebec allied to draft a response later endorsed by all provinces opposing the latest federal tax initiative — the widely reviled Goods and Services Tax.

Placed in this context, provincial insistence on exercising sole baronial rights over post-secondary education which, after all, is largely financed by federal funds - more closely resembles some form of rear-guard tax action rather than an expression of educational vision. Without this interpretation, how are we to make sense of the provinces' persistent, evident reluctance to unite in opposition to what threatens to become a steady pattern of federal reductions to the Established Programs Financing escalator? (A complex fiscal term, EPF can be regarded as a tax-room equaliser for the provinces, through which the federal commitment to post-secondary education and other programs operated by the provinces is expressed.) Might this interpretation also explain the fact that financing pse has not been discussed by the First Ministers for 15 years?

But this reading of the provinces' position may be too cynical. Under the original terms of the British North America Act, education in general was to be a provincial, not federal, responsibility. The main exception concerned education for women and men of native ancestry, for which the federal government was to be responsible; otherwise, for the most part, education was to be a provincial responsibility. These terms were unaltered when the Canadian constitution was patriated.

The significance of this history and these developments should not be underestimated by any of us. The federal government is determined to reverse the growth of the deficit. The provinces are equally determined to resist federal efforts to do this, if possible tax revenue increases may be foreshadowed in the efforts.

From this perspective, what alternatives are then available to the federal government? In the area of financing post-secondary education and research, at least, it may very well be that the federal response will be to strangle its commitments. Slowly, with little fanfare but great consequence, the federal government has the ability to tighten its purse-strings so surely and inexorably that there will be little left of the federal role in post-secondary education and research as we enter the next century.

Does the current record bear such a bleak forecast? A few items of evidence should give us cause for serious reflection.

Since 1984, the EPF escalator has been reduced twice. Combined, the reductions will represent a withdrawal of almost \$7 billion by 1994-95. The significance of the federal governemnt's role in financing post-secondary education in Canada should not be underestimated by anyone. According to figures made available recently by the Secretary of State's Department, federal funding accounted for 59.3% of all

post-secondary education financing in 1986-87, 79.3% of which came from EPF transfers. (Provincial support amounted to 23.2%, not counting EPF transfers.)

The federal record with respect to the granting Councils also should not go unnoticed. Not only has the federal government chosen not to act on the recommendations of the Lortie report, there are rumours that it will draw the strings ever tighter around the three Councils, Reduced federal commitments to funding SSHRCC - which supports the "so-called social sciences" (to use Harvie Andre's term), along with the humanities - are instructive. Since 1984, the GNP has grown by 46.0% (1989 figures estimated), while SSHRCC funding has increased only by 25.5%. As well, most of the recent "new" federal money for supporting research initiatives - the Canadian Scholarship program and the Networks of Centres of Excellence, for example be best regarded as money recycled from the existing federal budget lines for research support.

Other fiscal developments should not be overlooked, either. When the proposed Goods and Services Tax was announced, the Finance Ministry indicated that universities would be saved harmless from it. Nonetheless, the technical document indicates that universities will not be entirely unaffected in coming years, as the rebate system will result in an additional tax for universities of 30% of any future increase in the GST.

More importantly, from the provinces' perspective, the GST may very well amount to a "tax recycler" — in which the federal government will forwad funds to the provinces under EPF for universities as it has in the past, but then tax them back under the exemption-rebate system. Were this to be GST's effect, the consequences for the provinces' treasuries and for the financial state of universities in Canada are obvious. One might even be forgiven for moments of bleak cynicism.

But to tax and spend remains to chose. While there's no such thing as a free lunch, we can always select from the menu, or chose to re-design it. Popular support for universities remains strong, and the realisation that they have and will continue to have a vital role in the economic, social and cultural life of this country continues to grow across Canada.

University faculty, students and administrations have worked hard to reverse the undeserved image of the university as an ivory tower, remote from the real lives of women and men in Canada and abroad. We must be undeterred in our commitment to insist that universities are a centrepiece in the national dream, deserving the best — not the left-over or rewarmed offerings — from the tax table served up by federal and provincial chefs.

Rôle du Fédéral Suite de la page 2

provinces, en particulier, sont fermement déterminées à résister aux efforts du fédéral d'accroître les revenus en réduisant leur plafond fiscal. Dans ce domaine, au moins, elles semblent remarquablement unies.

Tout récemment, nous avons été témoins d'une illustration assez étonnante de cette situation et de la tension réelle et considérable entre le fédéral et les provinces en matière de fiscalité. Certainement l'un des moments unique de l'histoire des relations entre les provinces et le gouvernement, l'alliance du Québec et de l'Alberta a donné naissance à un projet de réponse, endossé par toutes les provinces, et s'élevant contre la dernière initiative fiscale du fédéral, à savoir la taxe sur les produits et services, insultante selon un sentiment général.

Dans ce contexte, l'insistance des provinces à vouloir exercer seules des droits seigneuriaux sur l'enseignement postsecondaire, lequel, après tout, est largement financé par les deniers fédéraux, ressemble plus à un geste d'arrièregarde dans le domaine fiscal qu'à l'expression d'une vision pédagogique. Si l'on n'interprétait pas la situation de cette façon, comment pourrait-on donner un sens à l'hésitation évidente et persistente des provinces à s'unir pour s'opposer à ce qui menace de devenir une tendance régulière du fédéral à réduire le facteur de progression du Financement des programmes établis? (Le FPE, une expression fiscale complexe, peut être considéré comme un plafond fiscal égalisateur réservé aux provinces par l'entremise duquel le fédéral exprime son engagement envers l'enseignement postsecondaire et d'autres programmes administrés par les provinces.) Peut-être cette interprétation expliquerait-elle aussi le fait que les premiers ministres n'ont pas discuté du financement de l'enseignement postsecondaire depuis 15 ans?

Toutefois, cette interprétation de la position des provinces est peut-être trop cynique. En vertu de l'Acte de l'Amérique du Nord britannique, l'éducation en général devait, sous tous les plans, relever des provinces et non du fédéral. L'éducation des femmes et des hommes d'origine autochtone était la principale exception à la règle et incombait au gouvernement fédéral. Autrement, l'éducation était une responsabilité provinciale dans une très large mesure. Lors du rapatriement de la constitution canadienne, ces dispositions ne furent pas modifiées.

Personne d'entre nous ne devrait sous-estimer l'importance de ces faits historiques et de leur évolution. Le gouvernement fédéral est résolu à renverser la croissance du déficit. Les provinces sont tout autant déterminées à résister aux efforts du fédéral en ce sens s'ils sont susceptibles d'empéched es hausses de recettes fiscales.

Quelles sont, de ce point de vue, les solutions de rechange qui s'offrent au gouvernement fédéral? En ce qui concerne l'enseignement postsecondaire et la recherche, du moins, il est fort probable que le gouvernement fédéral réagisse en mettant fin graduellement à ses engagements. Lentement, sans ambour ni trompette mais avec de grandes conséquences, le gouvernement fédéral peut resserrer sûrement et inexorablement les cordons de la bourse d'une façon telle que son rôle dans le do-

maine de l'enseignement postsecondaire et de la recherche sera réduit à presque rien à l'aube du prochain siècle.

La situation actuelle justifie-t-elle des prévisions aussi sombres? Voici quelques exemples probants qui devraient nous faire réfléchir sérieusement.

Depuis 1984, le facteur de progression du FPE a subi deux réductions. Réunies, ces réductions représenteront une baisse de presque 7 miliards de dollars d'ici 1994-1995. Personne ne devrait sous-estimer l'importance du rôle du gouvernement fédéral dans le financement de l'enseignement postsecondaire au Canada. D'après des données dévoilées récemment par le secrétariat d'Etat, la part du fédéral se chiffre à 59,3 % du financement de l'enseignement postsecondaire en 1986-1987, dont 79,3 % provient des paiements de transfert. (L'apport des provinces s'élève à 23,2 sans compter les paiements de transfert.

En ce qui concerne les conseils subventionnaires, la contribution du gouvernement fédéral mérite aussi d'être soulignée. En effet, non seulement a-til choisi de ne pas mettre en pratique les recommandations du rapport Lortie, mais il va, selon les rumeurs, resserrer encore plus la vis aux trois conseils de recherche. La réduction du financement du CRSH, qui soutient les soidisant sciences sociales (pour employer l'expression de Harvie Andre) et les sciences humaines, est instructive. Depuis 1984, la croissance du PNB a été de 46,0 % (données estimées pour 1989), tandis que les crédits affectés au CRSH n'ont augmenté que de 25,5 %. En outre, la plupart des "nouveaux" crédits consacrés récemment au financement des initiatives de recherche, entre autres le programme canadien de bourses d'études et les réseaux de centres d'excellence, peuvent au mieux être considérés comme des fonds recyclés venant de postes budgétaires exitants affectés à la recherche.

Il ne faudrait pas négliger non plus d'autres mesures fiscales. A l'annonce du projet de taxe sur les produits et services, le ministre des Finances a déclaré que les universités seraient épargnées. Néanmoins, le document technique indique que les universités ne s'en sortiront pas tout à fait indemnes au cours des prochaînes années car le système de ristourne entraînera pour elles une taxe supplémentaire de 30 % de toute future hausse de la TPS.

Chose encore plus importante, du point de vue des provinces, la TPS peut fort bien représenter un "recycleur fiscal", c'est-à-dire un moyen par lequel le gouvernement transfèrera aux provinces des crédits en vertu du FPE au titre du financement des universités, comme par le passé, mais percevra en échange une taxe en vertu du système d'exonération et de ristourne. Si c'est cela l'objectif de la TPS, les conséquences sur les finances provinciales et sur l'état financier des universités canadiennes sont manifestes. L'on pourrait même alors nous pardonner nos excès de scepticisme.

Il reste toutefois à choisir entre imposer et dépenser. Tout a un prix, bien

Voir "Rôle du Fédéral" à la page 10

Réponse des Libéraux devant les membres de l'ACPU — Le bilan des Conservateurs

Le très honorable John N. Turner Chef de l'Opposition

Dans toute démarche, la clé du succès réside en une utilisation bien réfléchie des ressources. C'est là une vérité qui s'applique tout aussi bien au développement d'une nation qu'à la création, d'une entreprise ou à l'élaboration d'une infrastructure municipale. Mais, s'il importe au plus haut point que le Canada affecte ses ressources de façon judicieuse dans des domaines tels que le développement économique et les infrastructures, c'est à l'égard des investissements en éducation et en recherche qu'il doit manifester le plus de perspicacité et de prudence.

Le Canada devrait consentir des investissements considérables dans la formation de ses jeunes. Il devrait aussi orienter des ressources vers le recyclage des chômeurs, mais non pas à leurs dépens. Il devrait promouvoir le développement des connaissances linguistiques de base parmi les immigrants et les défavorisés; mais, au lieu de cela, le gouvernement Mulroney a éliminé l'accord sur les manuels de préparation à la citoyenneté et d'alphabétisation et il a proposé, pour la première fois dans l'histoire du Canada, une taxe sur les livres. Le gouvernement devrait favoriser l'accessibilité du système d'enseignement, mais les prêts aux étudiants n'ont pas été relevés depuis 1984 et l'aide financière destinée à permettre aux étudiants autochtones d'accéder à l'enseignement postsecondaire a été plafonnée.

Le gouvernement devrait consacrer des sommes importantes aux activités de recherche et développement qui aideront à restructurer l'économie et assureront le maintien d'un standard de vie élevé pour la population canadienne, mais le bilan du Canada en matière de recherche et développement est lamentable. Pourtant, ces dépenses ne sont pas un luxe. Au contraire, elles sont essentielles si nous voulons réaliser l'avenir prospère auquel nous sommes en droit de nous attendre.

Le 13 juin 1989, le porte-parole du Parti libéral en matière d'éducation et d'alphabétisme, Ron Duhamel, s'est exprimé dans les termes suivants à la Chambre des Communes:

C'est l'éducation qui mettra les nouveaux immigrants sur la piste de l'intégration totale à la société canadienne. C'est par l'éducation que nos populations autochtones pourront surmonter les obstacles à leur pleine participation à la société canadienne et acquérir la capacité d'accéder à l'autonomie politique. C'est sur l'éducation que nous compterons pour insuffler la tolérance aux autres au Canada et pour faire respecter les droits à l'égalité des minorités, des femmes et d'autres groupes défavorisés. Les attitudes qui se profileront sur nos systèmes d'éducation détermineront le Canada du siècle prochain: un Canada unifié ou divisé, économiquement fort ou régressif, tolérant ou intolérant.

Malheureusement, le gouvernement Mulroney ne semble pas comprendre l'importance de cet investissement essentiel dans notre avenir. Le Premier ministre semble croire que, dans ce domaine comme dans bien d'autres, il vaut mieux parler que d'agir.

On peut faire appel à des données très révélatrices sur le bilan du gouvernement conservateur, qui montrent qu'il a non seulement négligé l'éducation mais qu'il lui a même causé un tort considérable.

Comme les membres de l'ACPU le savent fort bien, les transferts aux provinces par le biais du régime de financement des programmes établis (FPE) ont été réduits considérablement. Deux séries de coupures apportées à la formule d'indexation ont eu pour effet d'abaisser le taux de croissance de ces transferts à 3 points de pourcentage de moins que le taux de croissance du PNB plutôt que de le maintenir au même niveau. Suivant une étude de l'ACPU, cela revient à enlever près de 7 milliards de dollars au système d'enseignement postsecondaire d'ici à 1994-1995. Nos universités et collèges manquent déjà gravement de crédits pour les bâtiments, les équipements, les réparations, le matériel éducatif et l'exploitation. Ces institutions sont donc tout a fait incapables d'absorber des coupures de cette ampleur. Et c'est pourtant là un stratagème bien connu des Conservateurs: les coupures budgétaires sont faites aux dépens de ceux et celles qui sont le moins en mesure de les supporter. Un pays qui veut devenir une force économique importante ne peut évidemment pas se permettre de subir une telle dégradation de ses ressources éducationnelles.

Il existe bien d'autres données qui montrent combien est pitoyable le bilan du gouvernement. Malgré des taux de fréquentation postsecondaire sans précèdent, le budget fédérale consacré à l'éducation et à la formation n'a augmenté que de 1,8 % l'an dernier, soit moins de la moitié du taux d'inflation. En 1985, les dépenses à ce titre représentaient 7,3 % des dépenses globales; en 1987, ce chiffre avait chuté à 6,7 %. Entre 1985 et 1989, le taux de croissance de ces dépenses n'était que de 2,3 %, alors que le taux d'inflation était de 4,2 %. Au total, les dépenses fédérales consacrées à la formation et à l'éducation, en proportion du PNB, sont passées de 1,3 % en 1986-87 à 1,1 % en 1988-89. De même, les crédits accordés aux organismes qui subventionnent la recherche sont nettement insuffisants.

Entre 1984-85 et 1988-89, les crédits affectés au Programme de planification de l'emploi ont diminué sensiblement en termes réels. En même temps, les sommes qui, auparavant, étaient versées directement aux collèges communautaires ont été détournées vers les programmes de formation du secteur privé, qui n'ont pas à adhérer à des normes précises ou à se soumettre à des critères reconnus. Ces changements révèlent, à mon avis, une absence totale de stratégie en matière de développement économique et social.

Le Canada est désormais plongé dans un nouvel environnement économique mondial. Les pressions qui s'exercent de cette façon sur notre économie sont exacerbées par l'accord commercial désastreux qui a été conclu avec les Etats-Unis. Si nous ne reconnaissons pas le rôle primordial que joue notre système d'enseignement postsecondaire, nous serons tout simplement incapables d'affronter la concurrence sur les marchés mondiaux. Les richesses naturelles qui nous ont aidés à développer le pays ne pourront pas soutenir notre économie au cours du vingt-et-unième siècle.

Nous devrions done investir dans les industries de pointe qui nous permetraient de concurrencer les meilleurs producteurs au monde. Or, les données les plus récentes montrent que la proportion des scientifiques et ingénieurs au Canada ne s'établit qu'à 1,45 par millier d'habitants. Les chiffres correspondants sont de 4,44 pour le Japon, 3,32 pour les Etats-Unis, 2,29 pour la Suède, 2,18 pour l'Allemagne de l'Ouest, 2,17 pour les Pays-Bas, 1,65 pour l'Australie et 1,55 pour le Royaume-Uni.

Bien sûr, le Canada aura besoin de plus qu'une main-d'oeuvre possédant des aptitudes techniques élevées. Le Canada aura besoin d'une population qui puisse comprendre ses responsabilités sociales et politiques. Il aura besoin d'une population qui soit bien instruite et qui lise beaucoup, qui puisse comprendre ses racines sociales et historiques et qui puisse prendre des décisions bien réfléchies. On oublie souvent ces responsabilités du système postsecondaire dans le feu de la discussion, mais il faut reconnaître qu'elles ont une importance primordiale.

Le Premier ministre prétend que nous consacrons déjà assez d'argent à l'éducation. Or, je sais que les enseignants au postsecondaire pensent le contraire lorsqu'ils voient les équipements désuets, les bâtiments qui se détériorent et les salles de classe encombrées. Bien sûr, les universités se sont adaptées à cette situation de fait. Elles ont pu faire appel à des financements privés, elles ont trouvé des moyens de faire plus avec moins de ressources, et certaines ont conclu des accords avec le secteur privé. Il faut, certes, applaudir ces efforts. Mais les universités et les autres institutions d'enseignement postsecondaire ne pourront pas continuer d'offrir les même niveaux de service et d'accessibilité si on ne leur accorde pas de crédits supplémentaires.

Et ce n'est pas uniquement dans le domaine du financement que le gouvernement actuel mérite des critiques. Le gouvernement s'est révélé incapable de proposer de nouvelles initiatives en



John N. Turner

matière d'éducation. Et je crois, du reste, qu'on ne peut attendre de lui aucun leadership dans ce domaine, malgré ses promesses et ses déclarations, parce que c'est un gouvernement qui s'est engagé à démanteler les infrastructures canadiennes. Il a vendu des sociétés de la couronne qui auraient pu jouer un rôle important dans la politique publique. Il a mis en pièces le réseau ferroviaire passagers, qui constituait un lien important entre l'Est et l'Ouest du pays, et il l'a fait sans même élaborer une nouvelle stratègie en matière de transports.

Face à ces démarches, je suis incapable de prendre le gouvernement Mulroney au sérieux lorsqu'il dit qu'il va promouvoir un climat économique et éducationnel qui aidera les Canadiens à affronter les pressions extérieures en matière d'éducation. Nous sommes ici en présence d'un gouvernement qui ne connaît pas de mission plus noble que d'exposer tous les aspects de notre vie quotidienne au libre jeu des forces du marché. Les Conservateurs sont idéologiquement incapables d'élaborer des stratégies nationales pour l'économie, le développement social et, par conséquent, l'éducation.

Le bilan conservateur en matière d'éducation? Je crois qu'il est très éloquent, et il s'oriente dans une direction que la plupart des Canadiens rejettents faible priorité nationale, accessibilité réduite, équipements désuets, diminution des transferts fédéraux aux provinces et, peut-être, privatisation éventuelle. C'est là l'orientation actuelle de la politique du gouvernement, et c'est une orientation qu'il faut renverser.

With your support cancer can be beaten.



Short notes on the Record

There have been a number of other issues, in addition to the ones dealt with at length in this edition in which the federal government have had an important role. This is a brief update.

COPYRIGHT

Following a considerable amount of consultation with many of the interests concerned with copyright, including CAUT, the government passed the first part of the two part legislation which they promised, before the November 1988 election. This legislation deals with the rights and rewards of the producers of copyright material. The second part of the legislation, dealing with the protection and responsibilities of users, has not yet been introduced to the House. The House has, however, been informed that a bill will be introduced in the new year. The longer the time before the second part of the legislation is passed the longer the users of copyright material will be at a relative disadvantage. A key element in the second part of the legislation is expected to be an allowance for the free use of single copies for research

SECURITY

CSIS and the legislation governing it is under review. An important criticism of the legislation governing the service is that it is vague in parts that it should not be. The phrases "threats to the security of Canada" and "detrimental to the interests of Canada" are sufficiently broad to allow arbitrary interpretation and the abuse of authority. There is also room for the legislation to strengthen the safeguards in the provisions for the issuing of judicial warrants. Although the establishment of CSIS offered the opportunity for the creation of a service that was truly bilingual, where women were well represented and in which minority groups, such as Canadians of native ancestry are represented in appropriate proportions, in fact there has been a large scale recruitment of former members of the RCMP to the force so that these aspects of civilianization have not gone ahead.

STUDENTS

The major direct involvement of the federal government with students is through the national student loans programme. An advisory group has been established to consider possible changes in the Canadian Student Loan Plan. There have been some recently announced regulatory changes designed to ease the administration of the

plan. There is a small modification in the way in which interest relief is given and a effective limit on the amount that may be borrowed. That at least keeps down student debt although it may not get individuals through a university programme, The patterns of enrollment in universities have altered in recent years and one of the most noticeable is the emergence of a large core of part-time students. A deficiency in the present student support programmes is adequate support for those part-time students who require it.

One of the most mean minded actions of the PC government has been the limitations on the funds for Indian students undertaking post-secondary education. One aspect of this which has improved is that there has been more consulatation this last year. However, it has not led to any real change in this policy. Most people are sure that it will mean fewer Indian students will be able to undertake postsecondary education at a time when they have begun to seek that route to a better future in greater numbers than ever before. If the cap on this programme is not changed it will be a significant blot on the record of the Mulroney ministries.

To its credit the government has made some accommodation to international students allowing them and their spouses to work while they are in Canada. There remain certain unfair practices such as the payment of these students into government programmes from which they cannot benefit. The

major impediment to a greater participation of international students, especially those from poorer countries, is that there are differentially higher fees for them in many parts of the country. This is an area of provincial jurisdiction.

CENSORSHIP

In the first Tory mandate two bills were introduced both of which died before being passed into legislation. Both contained in them inappropriate definitions of material which was to be restricted. So far there has been no re-emergence of this programme in the present parliament. Censorship comes in many forms and one which emerged clearly this last year was the use of importation restrictions when Rushdie's book, The Satanic Verses, was in the news. It seemed inappropriate that officials receiving instructions from National Revenue should effectively be able to act as censors. Following consultation the procedures under which books were detained at the border until a review for hate propoganda had been completed have now been altered.

FEDERAL CONTRACTORS PROGRAM

This program is designed to promote employment equity for women, the handicapped and other minority groups. Organization having contracts in excess of \$200,000 have to register and provide compliance reports. The legislation lacks teeth since there is no enforcement mechanism. This very much affect universities. Thirty are registered and nineteen have been awarded contracts of this size.

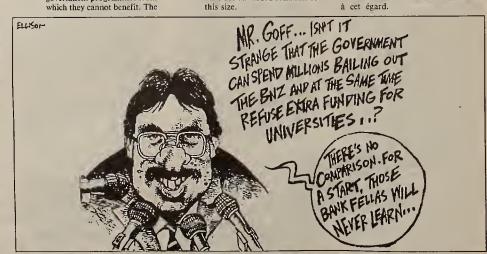
Rôle du Fédéral Suite de la page 8

sûr, mais nous pouvons toujours faire des choix ou repenser les priorités. L'appui de la population envers les universités demeure solide et l'on est de plus en plus conscient partout au Canada qu'elles jouent un rôle capital dans la vie économique, sociale et culturelle du pays et qu'elles continueront de le faire.

Les professeurs, les étudiants et l'administration des universités ont travaillé fort pour modifier une image que ne méritait pas l'université, soit celle d'une tour d'ivoire éloignée de la réalité que vivent les hommes et les femmes d'iei et d'ailleurs. Nous devons persister dans notre insistance à faire des universités une pièce maîtresse du rêve de la nation qui mérite le meilleur et non les restants réchauffés des mesures fiscales que nous servent le fédéral et les provinces.

Avenir Suite de la page 6

que notre pays avait un urgent besoin du talent de ses éducateurs. Les membres de l'Association canadienne des professeurs d'université savent depuis longtemps que l'éducation est l'une des grandes préoccupations nationales du Canada. Votre oeuvre l'enseignement, la recherche, les conseils aux décideurs - est cruciale devant les choix difficiles que nous seront appelés à faire au cours de la prochaine décennie. C'est une tâche que les membres de l'ACPU se sont particulièrement bien acquittés au cours des ans et je vous encourage à poursuivre dans la même veine en redoublant d'ardeur. Car en fin de compte, c'est en grande partie de vous et des universités canadiennes mêmes que viendront les solutions aux problèmes qui nous préoccupent ici, et le gouvernement du Canada compte poursuivre avec vous une fructueuse collaboration à cet égard.



In New Zealand too the government bails out banks while limiting university financing,

Canada's universities: The NDP approach

By Chris Axworthy, M.P. NDP Critic for PSE The Government Record

The Conservative government's approach has been downright damaging to universities in Canada. In spite of the Prime Minister's occasional assertions of support for post-secondary educa-tion, the government's record is lamentable. Not satisfied with merely continuing previous Liberal government cuts, the Mulroney government has attacked Canada's universities. It is to be noted that at the Conservative Party Convention in Ottawa in August Mr. Mulroney said: "this government will carry its fair share of the burden to ensure that all young Canadians receive a first class education as they confront a world class challenge". The government's action lends the lie to this rhetoric

In spite of the advice received from universities, faculty and students and from its own advisers (see, for example, the Lortie Report) the government continues to underfund and undermine Canada's education and research capability, and threaten this country's competitive capacity.

The magnitude of the cuts constitutes a body blow to the universities. The Government reduced the increase in EPF dollars to the provinces to 2% below the increase in GNP beginning in 1986-87; this 1989 budget will reduce this further by 1% beginning in 1990-91. The impact on post-secondary education will be to remove dollars that but for the cuts would have been available for the development of post-secondary education. Canada's universities, colleges and technical institutes, its students and Canadians in general are harmed as a result. These cuts were made unilaterally without consultation with the provinces or with the post-secondary education community.

Not only has nothing been done by this government to address the underfunding caused by successive Liberal governments, the Conservatives have made matters a great deal worse.

The Magnitude of the Cuts to Funding 1986-87 saw a cut of \$90,845,000 which doubled to \$195,159,000 in 1987-88, \$313,033,000 was lost to the system in 1988-89. Transfers to the provinces for this academic year were cut by \$446,431,000. The further 1% cut from 1990-91 on will give rise to total cuts of \$654,889,000 in 1990-91, \$884,188,000 in 1991-92, \$1,132,197,000 in 1992-93, \$1,405,053,000 in 1993-94 and \$1,703,826,000 in 1994-95. For the period 1986-87 to 1994-95 the total cuts will amount to almost \$7 billion!

Not only has nothing been done by this government to address the underfunding caused by successive Liberal governments, the Conservatives have made matters a great deal worse.

Since 1977 government funding has been eroding and the pace of the erosion is increasing. As a result, the country's universities are now seeking increasing amounts of private financial support.

The Impact of the Funding Cuts

The consequence of this is that the well-documented acute problems faced by Canada's universities continues to worsen. Universities all across the country have experienced and are experiencing deficits. With students applying in record numbers classes are growing ever larger, and students are being turned away in record numbers; faculty/student ratios have risen by more than 50% in some universities; facilities are now more than ever in need of repair; inadequate library holdings are becoming even less adequate; professional schools are having more problems with accreditation; outdated equipment is becoming even more of a problem; low faculty morale is reaching new depths; student alienation and worries about the quality of their education are intensifying; and increasing tuition fees which already prevent many poorer Canadians higher education are denying even more Canadians the opportunity to benefit from an education and contribute to the development of the economy. Added to these problems with universities and colleges is the totally inadequate level of government support for research and development in Canada.

So, is it surprising that Canada's postsecondary education system and research capability is criticised in so many studies as being inadequate to meet the needs of Canada in the 1990s? If something is not done soon, the university system could suffer to such an extent that Canada risks slipping into second-world status.

Accessibility, Quality and Funding Cuts Canada has made major strides in im-

proving accessibility rates in the last 40 years. This has been achieved in the context of a high quality post-secondary education system. Adequate federal and provincial government funding is the key to the continuation of these developments. Since 1977 government funding has been eroding and the pace of the erosion is increasing. As a result, the country's universities are now seeking increasing amounts of private financial support. A recent report indicated that 56 universities are in the midst of fund-raising efforts to raise \$1.2 billion in private revenue.

Continued inadequate funding can

only bring about further reductions in quality and/or accessibility - both of which will harm Canada's ability to compete in the world economy.

The Conservative government appears to want Canadian post-secondary education to be more like its American counterpart. There are even those who see nothing wrong with student fees in the region of \$10,000, as is the case in the U.S.! It is noteworthy that allies of the government, such as the Canadian Manufacturers' Association and the Toronto Globe and Mail have already advocated privatization of Canadian universities.

As the government's own statements indicate, universities are a source of wealth for a knowledge-based society. Inadequate funds prevent universities from doing what they ought to be doing in the interests of Canada. It's time to say enough is enough - that Canada is too important to damage the country's universities in the way in which successive governments and in particular the present Conservative government have been doing.

In the context of university education co-ordination and funding are critical aspects of ensuring quality and accessibility - and the Federal Government's response to both is woefully inadequate. This is another clear instance of the gap between the Conservative Government's statements - its rhetoric - and its actions. The consequences are serious.

But the Federal Government must not renege, as it has been doing, on its responsibility to provide national leadership in such an important area of social and economic endeavour.

Co-ordination

Unfortunately, in spite of the exhortations at the Saskatoon Forum and the clear and very detrimental problems facing universities in this country, federal leadership in the co-ordination of the system has not been forthcoming; and neither does it appear imminent. There is no sign of this Conservative government meeting this crucial and urgent challenge. The New Democratic Party supports the establishment of a National Council on Post-Secondary Education to provide advice to the Federal Govern-ment on matters relating to postsecondary education objectives and funding. The Council should have representation from all regions and all sectors of the post-secondary community. Such a council would need to pay attention to, and respect, the constitutional make-up of Canada, but the Federal Government must not renege, as it has been doing, on its responsibility to provide national leadership in such an important area of



Chris Axworthy

social and economic endeavour.

Ensuring that Canada's postsecondary education system, presently representing about a \$7 billion annual investment, of which the Federal Government contributes about \$5.4 billion, is meeting the needs of Canadians is a national challenge. There needs to be a commitment from the Federal Government to research, education and to a leadership role.

The Crisis in funding of Canada's Universities

The gap between the government's rhetoric on post-secondary education and research and its actions is hypocritical and cynical. This is particularly evident in post-secondary education funding.

The crisis in underfunding of Canada's universities has been greatly exacerbated since Mr. Mulroney formed government in 1984. Previous Liberal federal governments underfunded the system too, and cut funds when more was needed, but the attack in the two Wilson Budgets of 1985 and 1989 together constitute a major assault on the system - and this at the same time as the Prime Minister is professing his commitment to post-secondary education.

It is difficult to understand the Mulroney government's decision to further and drastically reduce its commitment to funding post-secondary education by almost \$7 billion from 1986-87 to 1994-95 in the face of all of the evidence of critical need. No Government with foresight and an appreciation of the importance of postsecondary education to all aspects of the economic, social and political health of the Nation would respond in this way.

The Provinces have not been fulfilling their responsibilities adequately either. Continued federal underfunding, of course, is much harder on the less wealthy provinces which have less scope for making up for the loss of federal funds. This can only lead to an increas-

See "NDP", page 12

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NDP Continued from page 11

ing divergence in quality in our education institutions between those in the more affluent provinces and those which happen to be in provinces which are less well-off. This effect of federal underfunding is so obvious that the Federal government must be taken to understand the implications of its actions. Similarly, it is difficult to see how the federal government could not understand that its continued and increasing underfunding leads to upward pressure on student fees. (The government will also be aware of the studies that show that increases in fees will prevent more students from benefitting from postsecondary education and subsequently making an increased contribution to the social and economic well-being of society.) This applies to every aspect of postsecondary education - from laboratory equipment to library holdings; in fact to the quality of post-secondary education itself. The Government must be taken to appreciate the deleterious implications of underfunding, but to be attacking the system, nonetheless.

The figures show that support per student in U.S. public universities is substantially higher than in Canada. A study by the Council of Ontario Universities, entitled Financing Universities in North America: Can Ontario Compete?, pointed out that funding per fulltime student in U.S. public universities is about 35% higher than in Ontario's universities. This is occurring in the province with the largest post-secondary education system in the country. To compete with the U.S., it is necessary to find ways to increase, rather than decrease, government contributions to our universities.

It is critical that the Federal Government recognise the need to invest in Canada's future, in Canada's people capital.

As has been pointed out by numerous groups and government advisory panels, the most recent being that contained in the Lortie Report, per capita dollars spent on research in this country is so low as to threaten our economic competitiveness. Many, including the New Democratic Party have argued for a doubling of Federal government funds available for research in order that Canada can be internationally competitive.

Universities and the Future

It is critical that the Federal Government recognise the need to invest in Canada's future, in Canada's people capital. Investment in education is not like a politically motivated financing of a factory in a politically sensitive area. It is a critically important investment in the future. Until the government begins to act in harmony with its own rhetoric.

the post-secondary education system, will suffer and so will the country.

The policies of the New Democratic Party remain as they were leading up to the last election. However, the continuation of the Conservative government's policies has intensified the need to respond quickly and effectively to the needs of post-secondary education in Canada. As a Party we remain committed to a high quality, accessible, adequately funded post-secondary education system. And we remain committed to doubling government support for research and development and, in addition, to annual increases which account for inflation and the growth in GNP. We remain convinced of the importance of the potential role for the federal government in co-ordinating and adequately funding the system.

In terms of specifics, New Democrats are committed to:

*Stable and adequate funding for post-secondary education through negotiated arrangements with provincial governments

*increases in federal funding at a level which covers the real cost of ensuring accessible, high quality post-secondary education

*a one time infusion of funds to assist in making up for reductions in funding caused by damaging policies of Liberal and Conservative governments

*providing increased and long term funds for research and development in Canadian universities

*working towards the restoration of a greater financial role for the federal government - moving towards a 50-50 cost-sharing arrangement

New Democrats are committed to a continuation of Canada's traditional commitment to an accessible post-secondary education system. To this end the Party remains committed to:

*ending tuition fees as method of partially financing post-secondary education

*improving the Canada Student Loans Plan by transforming it into a primarily grant-based plan, fully available to both full-time and part-time students

*encouraging the construction of student housing at PSE institutions in communities with a shortage in adequate, affordable housing

*providing student loans at an interest rate which is not higher than the rate of inflation

*ensuring that part-time students are eligible for student aid on a pro-rated basis

*increasing support for students from disadvantaged groups

*ensuring that no Indian students are denied post-secondary education for lack of financial resources

*providing greater opportunities and resources for mature students

*encouraging women to enter nontraditional areas of education and

*assisting students from poorer countries to study in Canada

*support the development of flexible educational programs, such as workstudy programs

Policies followed by the Liberal government in 1977 (ending cost-

sharing), 1982 (ending revenue guarantee programs for health and post-secondary education) and 1983 (6 and 5 restraints) all hurt Canada's universities. The Liberals began the attack on Canada's post-secondary education system. The Conservative government has followed it with a vengeance. Neither of them have implemented

policies which serve well post-secondary education and research in Canada.

The New Democratic Party's policies, if implemented, would enable Canada's universities, colleges and technical institutes to educate Canadians to make the best use of their talents and meet the challenges they face. Time is running

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Les universités canadiennes: L'approche Néo-démocrate

par Chris Axworthy, député Le Critique NPD en matière de l'EPS Le Dossier du Gouvernement

L'approche du gouvernement conservateur aux universités canadiennes a été carrément détrimentale. Malgré les affirmations occasionnelles du premier ministre en faveur de l'éducation postsecondaire, le dossier du gouvernement est lamentable. Non satisfait de simplement poursuivre les coupures du gouvernement libéral précédent, le gouvernement Mulroney s'est attaqué aux universités. Il est à noter qu'au congrès du Parti conservateur à Ottawa en août, monsieur Mulroney a dit: (traduction) "ce gouvernement portera sa part équitable du fardeau afin de s'assurer que tous les jeunes Canadien-ne-s reçoivent une formation de première classe alors qu'ils et elles doivent affronter un défi de classe mondiale". Cette rhétorique du gouvernement semble mensongère face à ses gestes.

Malgré les conseils des universités, des facultés et des étudiant-e-s, et même de ses propres conseiller-ère-s (voir, par exemple, le Rapport Lortie), le gouvernement continue à sous-financier et à miner les occasions d'éducation et de recherche au Canada, et, du même coup, menace la capacité compétitive de ce

L'ampleur de ces coupures frappe les universités comme un coup en dessous de la ceinture. Le gouvernement a diminué l'augmentation en dollars pour le financement des programmes établis (FPE) aux provinces à 2 pour cent en dessous de la croissance du Produit national brut (PNB) dès 1986-87; le budget de 1989 réduira davantage ce montant d'un pour cent à partir de 1990-91.

L'impact sera d'arracher de l'argent qui, sans ces coupures, aurait servi au développement de l'éducation postsecondaire. Le résultat est que les universités, les collèges généraux et techniques, les étudiant-e-s et tous les Canadiens et Canadiennes sont lésé-e-s par ces coupures. Le gouvernement initia ces coupures de manière unilatérale, sans consulter les provinces ou les établissements post-secondaires.

Non seulement les Conservateurs n'ont rien fait pour affronter le problème de sousfinancement causé par les gouvernements libéraux successifs, mais ils ont empiré la situation.

L'ampleur des Coupures dans le Financement

Le gouvernement a effectué des coupures de l'ordre de 90 845 000 \$ en 1986-87 et ce montant a doublé à 195 159 000 \$ en 1987-88; le système a perdu 313 033 000 \$ en 1988-89. Il coupa les transferts aux provinces de 446 431 000 \$ pendant cette année scolaire. Une

diminution supplémentaire d'un pour cent en 1990-91 résultera en des coupures totales de 654 889 000 \$ pour 1990-91, 884 188 000 \$ pour 1991-92, 1 132 197 000 \$ pour 1992-93, 1 405 053 000 \$ pour 1993-94 et de 1 703 826 000 \$ pour 1994-95. Le gouvernement aura coupé presque 7 milliards de dollars entre 1986-87 et 1994-95!

Non seulement les Conservateurs n'ont rien fait pour affronter le problème de sous-financement causé par les gouvernements libéraux successifs, mais ils ont empiré la situation.

Depuis 1977, il y a érosion du financement gouvernemental et cette érosion continue à pas accéléré. Il en résulte que les universités doivent maintenant demander un appui financier privé croissant.

L'Impact des Coupures

Il en résulte que le problème aigu et bien documenté dont souffrent les universités canadiennes continue à s'aggraver. Des universités à travers le pays accusent des déficits. Un nombre record d'étudiant-e-s demandent à être admises et les classes deviennent encore plus bondées, et un nombre record d'entre eux et elles ne seront pas admis-es; le rapport personnel enseignant à étudiante a augmenté de plus de 50 pour cent dans certaines universitės; plus que jamais, les aménagements sont en besoin de rénovation; les ressources dejà insuffisantes dans les bibliothèques deviennent encore plus désuètes; les écoles professionnelles subissent un encore plus grand problème à se faire accréditer; il existe un problème accru avec les équipements caducs; le moral actuellement peu élevé du personnel enseignant s'écroule; la qualité de l'enseignement aliène et inquiète plus intensément les étudiant-e-s; et un plus grand nombre de Canadiens et Canadiennes ne peuvent poursuivre leurs études, et seront empêché-e-s de contribuer au développement de l'économie, à cause des frais scolaires croissants qui empêchent déjà un bon nombre moins nanti de la population de poursuivre des études. En plus de ces problèmes avec les universités et les collèges, il faut se rappeler le niveau complètement insuffisant d'appui gouvernemental à la recherche et au développement au Canada.

Est-il donc surprenant que tellement d'études critiquent le système d'éducation et la capacité de recherche canadiens et les jugent insuffisants pour rencontrer les exigences du Canada dans les années 1990? Si rien n'est fait prochainement, le système universitaire pourrait souffrir à un tel point que le Canada risque de glisser à un statut de deuxième rang.

Accessibilité, Qualité et Coupures

Le Canada a réalisé d'importantes avances dans les derniers 40 ans pour améliorer le taux d'accessibilité. Et cette atteinte a été réalisée dans le contexte d'un système d'éducation postsecondaire de qualité. Un financement fédéral et provincial adéquat est la clé pour continuer ces développements. Depuis 1977, il y a érosion du financement gouvernemental et cette érosion continue à pas accéléré. Il en résulte que les universités doivent maintenant demander un appui financier privé croissant. Un rapport récent indique que 56 universités sont en cours de réaliser des levées de fonds pour amasser 1,2 milliards de dollars.

Une prolongation de ce financement insuffisant engendrera d'autres réductions dans la qualité et/ou l'accessibilité et, conséquemment, la capacité compétitive du Canada en souffrira à

l'échelle mondiale.

Le gouvernement conservateur semble vouloir orienter le système d'éducation post-secondaire canadien vers le système américain. Certain-e-s ne voient même aucune injustice à imposer des frais scolaires aux alentours de 10 000 \$, comme c'est le cas aux Etats-Unis! Il est intéressant de noter que les alliés du gouvernement, tels l'Association des manufacturiers canadiens et le quotidien torontois "The Globe and Mail" se sont déjà prononcés en faveur de la privatisation des universités canadiennes.

Tout comme l'indiquent les déclarations du gouvernement, les universités sont une source de richesse pour une société fondée sur la connaissance. Un financement insuffisant empêche les universités d'exercer leur devoir dans l'intérêt des Canadiens et Canadiennes. Il est temps que l'on dise qu'on en a assez - que le Canada est trop important pour porter atteinte aux universités de ce pays de la manière dont ont fait les gouvernements successifs, et, en particulier, l'actuel gouvernement conservateur.

Mais le gouvernement fédéral ne doit pas renoncer, comme c'est le cas, à ses responsabilités de donner une direction dans un domaine d'initiative sociale et économique aussi important.

Dans le contexte de l'éducation universitaire, la coordination et le financement sont des aspects critiques pour assurer la qualité et l'accessibilité - et la réponse du gouvernement fédéral à ces deux aspects est lamentablement inadéquate. Voilà un autre exemple clair de l'écart entre les déclarations du gouvernement - sa rhétorique - et ses actions. Les conséquences sont sérieuses. Coordination

Malheureusement, malgré les exhor-



Chris Axworthy

tations au Forum de Saskatoon et malgré les problèmes évidents et très détrimentaux que doivent affronter les universités de ce pays, le leadership fédéral n'est pas évident; il n'apparaît pas imminent non plus. Il n'y a aucun signe que le gouvernement conservateur s'apprête à relever ce défi crucial et urgent. Le Nouveau Parti démocratique appuis la mise sur pied d'un Conseil national sur l'Education post-secondaire pour conseiller le gouvernement fédéral sur des sujets relatifs aux objectifs et au financement de l'éducation postsecondaire. Le conseil devrait représenter toutes les régions et tous les secteurs de la communauté postsecondaire. Un tel conseil devrait porter attention et respecter les structures constitutionnelles du Canada, mais le gouvernement fèdéral ne doit pas renoncer, comme c'est le cas, à ses responsabilités de donner une direction dans un domaine d'initiative sociale et économique aussi important.

C'est un défi national que de s'assurer que le système d'éducation postsecondaire du Canada, qui représente actuellement un investissement annuel de 7 milliards de dollars, et auquel le gouvernement fédéral contribue 5,4 milliards de dollars, soit à la hauteur des exigences du peuple canadien. Le gouvernement fédéral doit prendre un engagement dans la recherche, l'éducation et dans un rôle de leadership.

La Crise du Financement Universitaire Canadien

L'écart entre la rhétorique du gouvernement en matière d'éducation post-secondaire et de recherche et ses gestes fait preuve de l'hypocrisie et du cynisme de celui-ci. Ceci est particulièrement évident dans le financement de l'éducation post-secondaire.

La crise résultant du sousfinancement des universités canadiennes a été grandement aggravée depuis que monsieur Mulroney a formė un gouvernement en 1984. Les gouvernements libéraux précèdents ont également contribué au sous-

Voir "Néo-démocrate", à la page 14

Néo-démocrate Suite de la page 13

financement et ont coupé des ressources lorsqu'ils auraient dû les augmenter. Cependant, les attaques dans les deux budgets Wilson de 1985 et 1989 constituent ensemble un assaut majeur au système - et ce, en même temps que le premier ministre professe son engagement à l'éducation post-secondaire.

Il est difficile de comprendre la décision du gouvernement Mulroney de réduire davantage et de manière drastique son engagement de financer l'éducation post-secondaire de presque 7 milliards de dollars de 1986-87 jusqu'à 1994-95 quand les preuves indiquent un besoin critique. Aucun gouvernement qui est prévoyant et qui considère l'importance de l'éducation post-secondaire dans tous les aspects du bien-être économique, social et politique du pays, réagirait de cette manière.

Les provinces n'ont pas non plus pris en main leurs responsabilités de manière adéquate. Le sous-financement fédéral continuel est évidemment plus dur sur les provinces moins nanties qui peuvent plus difficilement substituer la perte de revenu fédéral. Ceci ne fait qu'accentuer la divergence de qualité dans nos établissements d'enseignement pour les étudiant-e-s entre les provinces plus affluentes et celles moins affluentes.

Cet effet du sous-financement fédéral est si évident qu'il faut prendre pour acquis que le gouvernement fédéral comprend bien les implications de ses gestes. De manière similaire, il est difficile d'estimer que le gouvernement ne comprendrait pas comment ce sousfinancement continuel et croissant mène à des pressions à la hausse des frais de scolarité. (Le gouvernement doit également être au courant des études réalisées qui indiquent qu'une augmentation des frais empêchera un plus grand nombre d'étudiant-e-s de tirer profit des études post-secondaire et, subséquemment, de contribuer davantage au bien-être social et économique de la societé.) Ceci s'applique à tous les aspects de l'éducation post-secondaire - des équipements de laboratoire aux bibliothécaires; en fait, à la qualité même de l'éducation post-secondaire. Il faut prendre pour acquis que le gouvernement réalise les effets délétères du sous-financement, et cependant il s'attaque au système.

Les chiffres démontrent que l'appui financier par étudiant-e dans les universités publiques américaines est substantiellement plus élevé qu'au Canada. Une étude réalisée par le Conseil des universités de l'Ontario, intitulée Financing Universities in North America: Can Ontario Compete?, a démontré que le financement par étudiant-e à temps complet dans les universités publiques américaines est environ 35 pour cent plus élevé que dans les universités de l'Ontario, province où est situé le plus grand système d'éducation postsecondaire dans ce pays. Afin de faire concurrence aux Etats-Unis, il est nècessaire de trouver des moyens augmenter les contributions vernementales à nos universités dutôt que de les réduire.

Tout comme l'ont indiqué de nom-

breux groupes et comités consultatifs gouvernementaux, le plus récent ayant rédigé le Rapport Lortie, le montant de dollars per capita dépensé en recherche dans ce pays est si bas qu'il menace notre compétitivité économique.

Il est primordial que le gouvernement fédéral reconnaisse le besoin d'investir dans l'avenir du Canada, dans son capital humain.

Nombreu-ses-x sont ceux et celles, dont les Néo-Démocrates, qui préconisent de doubler les fonds gouvernementaux disponibles pour la recherche afin que le Canada soit compétitif au niveau international.

Les Universités et l'Avenir

Il est primordial que le gouvernement fédéral reconnaisse le besoin d'investir dans l'avenir du Canada, dans son capital humain. L'investissement dans l'éducation n'est pas comme le financement d'une usine qui est motivé par des raisons politiques dans une région politiquement sensible. C'est un investissement d'importance critique dans l'avenir. D'ici à ce que le gouvernement commence à poser des gestes en harmonie avec sa propre rhétorique, le système d'éducation post-secondaire et le pays souffriront.

Les politiques du Nouveau Parti démocratique sont les mêmes qu'elles étaient avant et pendant les dernières élections. Cependant, la prolongation des politiques du gouvernement conservateur a intensifié le besoin de réagir rapidement et effectivement pour remplir les exigences de l'éducation postsecondaire au Canada. Comme parti, nous gardons notre engagement envers un système d'éducation post-secondaire de haute qualité, accessible et adéquatement financé. Et nous gardons notre engagement de doubler le soutien gouvernemental à la recherche et au développement et, en plus, d'augmenter annuellement celui-ci au rythme de l'inflation et de la croissance du PNB, Nous restons convaincus de l'importance du rôle potentiel du gouvernement fédéral dans la coordination et le financement adéquat du système.

Dans des termes plus spécifiques, les Néo-Démocrates prennent un engage-

*un financement stable et adéquat de l'éducation post-secondaire par l'entremise de mesures négociées avec les gouvernements provinciaux

*une augmentation du financement de l'éducation post-secondaire couvrant les frais réels pour assurer une éducation accessible et de haute qualitė

une infusion unique de fonds pour assister au recouvrement des fonds perdus lors des diminutions de financement causées par les politiques détrimentales des gouvernements libéraux et conservateurs

*une augmentation des fonds à long terme pour la recherche et le développement dans les universités

canadiennes

*une approche à la restoration d'un plus grand rôle financier pour le gouvernement fédéral - une direction vers un plan de partage des coûts à 50 pour cent

Les Néo-Démocrates poursuivent leur engagement de continuer l'obligation traditionnelle canadienne envers un système d'éducation post-secondaire accessible. A cette fin, le parti s'engage

mettre fin au financement partiel de l'éducation post-secondaire par les frais de scolarité

*améliorer le Régime des prêts pour étudiants du Canada en le transformant en un régime primordialement fondé sur les bourses, entièrement disponible aux étudiant-e-s à temps complet et à temps partiel

*encourager la construction du logement pour étudiant-e-s aux établissements d'études postsecondaire dans les communautés accusant une pénurie de logement adé-

quat et abordable *offrir des prêts pour étudiant-e-s à des taux d'intérêt ne dépassant pas le taux d'inflation

*s'assurer que les étudiant-e-s à temps partiel sont éligibles à l'aide financière au prorata de leur charge de

*augmenter le soutien aux étudiante-s provenant de groupes désavantagés

*s'assurer que l'on ne refuse pas une éducation post-secondaire aux étudiant-e-s autochtones pour manque de ressources financières

accroître les occasions et les ressources pour les étudiant-e-s

*encourager les femmes à participer dans des domaines non-traditionnels d'études et de recherche

*aider les étudiant-e-s des pays plus pauvres à venir étudier au Canada *soutenir le développement de programmes éducatifs flexibles, tels les programmes travail-étude

Les politiques du gouvernement libéral en 1977 (arrêt du partage des coûts), 1982 (arrêt des programmes de garantie de revenu pour l'éducation de la santé et post-secondaire) et 1983 (programme 6 et 5 pour cent) ont touché les universités canadiennes. Les Libéraux ont commencé l'attaque du système d'éducation post-secondaire. Le gouvernement conservateur a suivi la même voie avec vengeance. Ni l'un ni l'autre n'ont mis en oeuvre des politiques servant bien l'éducation postsecondaire et la recherche au Canada.

Les politiques du Nouveau Parti démocratique, si elles étaient mises en oeuvre, permettraient aux universités et collèges généraux et techniques de fournir un enseignement aux Canadiens et Canadiennes axé sur leurs talents et relèverait le défi qu'ils et elles doivent affronter. Le temps s'écoule.



CAUT comments / Commentaires de l'ACPU

The Funding of the Universities

This is the fifth edition of the Tory Record in the CAUT Bulletin. In the previous four we have analysed in considerable detail the historical path of the support for universities and postsecondary education in Canada by the ministries of Mr. Mulroney. Rather than replicate that commentary we will examine the main threads of financing. There have been a number of reports by Wright, Johnson, the MacDonald Royal Commission, the Neilsen Task Force - that have proposed various schemes for the financing of postsecondary education and the proper role to be played in the operation of the universities by the federal government. What has been constant during this period is that the federal government has remained the major source of finance for post-secondary education and has delivered that financing under the provisions of the Established Programmes Finance Act.

The present manner in which postsecondary education is funded in Canada is clearly cumbersome and often capricious. The recipients of government funding, the universities, have found themselves at the wrong end of government withdrawal of support, whether that has been from certain provincial governments or the government of Canada.

The very fact that there are two levels of government involved in the funding has led to difficulties in political motivation. It has been the claim of federal politicians and mandarins that the federal government does not receive sufficient credit for the part it plays in the support of post-secondary education. This may well lie at the heart of the alteration in the support that the PC ministries of Mr. Mulroney has given to post-secondary education.

The present manner in which post-secondary education is funded in Canada is clearly cumbersome and often capricious.

When in opposition, the PCs decried the 6 and 5 limitation on the revenue equalization part of the transfer payments which were imposed by the Liberals. What has happened since then is that the Minister of Finance, Mr. Wilson, has made even greater cuts in the money provided under the Established Programmes Finance Act. In his defence the government has argued that they have not made cuts but rather that they have limited growth. The effect on the universities is profound whatever words are used to describe the process. Compared with the original provision of

funds for post-secondary education there has been a dramatic and telling reduction in support by the government of Canada.

When asked "Does your party support the continuation of the EPF act in its present form insofar as it deals with post-secondary education? . . ." the PC answer was in part, "Yes, we support fully the original 1977 funding formula and the legislation providing for that. The only caveat is that the losses under 6&5 restraint cannot be compensated" Mr Wilson introduced a 2% cut in the escalator in EPF from what it should have been. This legislation was introduced in June 1986.

Compared with the original provision of funds for post-secondary education there has been a dramatic and telling reduction in support by the government of Canada.

Graph 1 illustrates that the cumulative effects of all the cuts by 1994-95 will be more that II billion dollars. One of the curves shows the effects of that 2% cut on top of the 6 & 5 cut that had been made by the Liberals. As graph 1 makes



Michael Wilson

clear the effect of the PC cuts are cumulatively greater than the 6 & 5 cuts which they had criticised.

CAUT projections show that the cumulative shortfall, brought about by PC actions, will be of the order of 7 billion dollars by 1994-95.

When the 1988 election was called CAUT asked the federal parties to answer certain questions. One of these dealt with the cuts that had been introduced in Mr. Wilson's legislation. It said "Would your party restore this money if it were elected to office? If so over what time period?" The PC answer did not include an undertaking to do so but finally pointed out, ". . . This funding is growing at a rate of about 5% annually - which compares favourably with many other areas of federal spending. The federal government is doing a great deal to fund Post- secondary education and health in times of continuing restraint." When he introduced his next budget after the election Mr. Wilson included another cut in the growth of the escalator, this time of 1%. The addition of this 1% cut is also shown in graph 1.

CAUT projections show that the cumulative shortfall, brought about by PC actions, will be of the order of 7 billion dollars by 1994-95. The effects of the PC changes to the EPF provisions are illustrated in graph 2. It is clear that the effect of PC cuts is greater than the initial cuts made by the Liberals.

TOTAL PC CUTS **GRAPH 2** Billions 6 5 3 2 94 92 93 91 88 89 90 85 86 83 84 CUMULATIVE ANNUAL

See "Funding" page 16

Funding

Continued from page 15

Although it appears paradoxical that cuts with a label 'six and five' should in fact be less than ones with the labels 'two percent' and 'one percent' the calculations are correct. The Liberals limitation was to the potential growth while the PC cuts are directly to the amount of the actual transfer.

In response to the criticism of yet more cuts it has been argued by the government that the rate of increase of transfers is still above the rate of inflation. The rate of inflation they are using is the usual indicator of changes in CPI. Unfortunately universities do not operate in exactly the same market as an average household. The Canadian Association of University Business Officers has calculated that the effective inflation rate for universities is roughly

twice that of the CPI indexed rate. Clearly the argument to defend the additional cuts is not strong; the provision of funds will effectively decline.

This shortfall in support from that

The clear message from these financial cuts is that the government of Canada is going to limit its involvement in the funding of post-secondary education.

originally foreseen in the EPF ACT has been exacerbated by the rise in student enrollment. In the period in which the PCs have been in power the number of students enrolled in universities has increased. This is a continuation of the trend that originated in the mid-seven-ties which had not been foreseen. Most predictions of potential enrollment had been based on the 18-24 cohort. The major changes in enrollment came about by greater participation by other age groups and women.

The clear message from these financial cuts is that the government of Canada is going to limit its involvement in the funding of post-secondary education. It has been suggested that this might be a way of inducing the provinces to undertake accountability for the expenditure of money that comes from EPF. It has also been suggested that we are seeing the withdrawal of the government of Canada from this funding programme. Gradually, as the transfers under EPF provide relatively less and less of the necessary funding, the provincial governments will have to

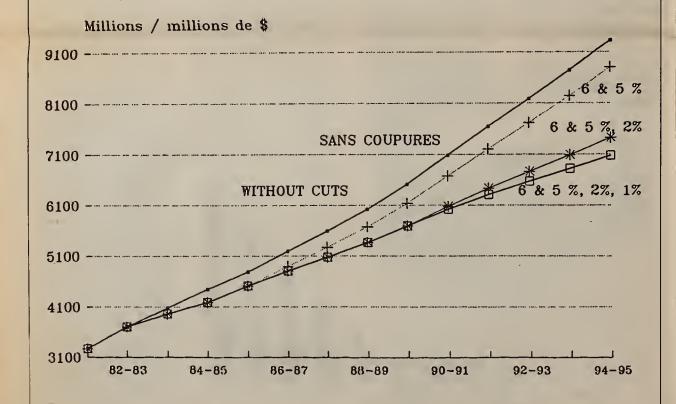
find other sources of revenue to pay for post-secondary education.

The Tory record on finance is clear: they have not supported the financial arrangements which they originally said that they would. The effects of their cuts will be real and negative.

The Tory record on finance is clear: they have not supported the financial arrangements which they originally said that they would. The effects of their cuts will be real and negative. They represent a withdrawal of commitment to post-secondary education that has not been compensated for by other arrangements.

GRAPH 1

TRANSFERS IN CANADA



CAUT comments / Commentaires de l'ACPU

Le financement des universités

Voici la cinquième édition du Bilan des Conservateurs du Bulletin de l'AC-PU. Les quatre bilans précédents offraient une analyse étoffée de l'historique de l'appui des gouvernements de M. Mulroney aux universités et à l'enseignement postsecondaire. Plutôt que de faire comme d'habitude, nous examinerons les principaux aspects du financement des universités. De nombreux rapports, notamment les rapports Wright, Johnson, la Commission royale d'enquête MacDonald, le groupe de travail Neilsen, ont proposé diverses stratégies de financement de l'enseignement postsecondaire et ont défini le rôle approprié que devrait jouer le gouvernement fédéral dans le fonctionnement des universités. Au cours de cette période, on remarque une constance. En effet, le gouvernement fédéral est demeuré la source principale de financement de l'enseignement postsecondaire qu'il a imparti en vertu de la Loi sur le Financement des programmes établis.

Le financement actuel de l'enseignement postsecondaire au Canada est très lourd et bien souvent capricieux.

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Le financement actuel de l'enseignement postsecondaire au Canada est très lourd et bien souvent capricieux. Les universités, à qui les crédits fédéraux sont impartis, ont subi les contre-coups du retrait de l'aide financère gouvernementale, que cela soit de certains gouvernements provinciaux ou du gouvernement fédéral.

Si l'on compare la situation actuelle aux dispositions initiales relatives aux crédits consacrés à l'enseignement postsecondaire, on constate une réduction alarmante et révélatrice de l'aide financière du gouvernement fédéral.

L'existence de deux paliers de gouvernements participant au financement soulève des problèmes de motivation politique. Les politiciens fédéraux et les hauts-fonctionnaires prétendent que l'on ne fait pas assez honneur au gouvernement pour le rôle qu'il joue dans le financement de l'enseignement postsecondaire. Voilà peut-être la raison principale expliquant pourquoi l'appui

des Conservateurs à l'enseignement postsecondaire s'est modifié pendant les mandats de M. Mulroney.

Lorsqu'ils formaient l'opposition, les Conservateurs ont critiqué les restrictions des 6 et 5 % imposées par les Libéraux à l'équilibre des recettes au titre des transferts de paiement. Le ministre des Finances, M. Wilson, a depuis réduit de façon encore plus importante les crédits prévus en vertu de la Loi sur le Financement des programmes établis. Le gouvernement prétend, pour sa défense, qu'il n'a pas effectué de compressions mais qu'il a plutôt limité la croissance. Les conséquences sur les universités sont profondes peu importe les mots utilisés pour décrire le processus. Si l'on compare la situation actuelle aux dispositions initiales relatives aux crédits consacrés à l'enseignement postsecondaire, on constate une réduction alarmante et révélatrice de l'aide financière du gouvernement fédéral.

A la question "Votre parti prône-t-il le maintien de la Loi sur le financement des programmes établis sous sa forme actuelle pour ce qui est de l'enseignement postsecondaire (. . .)?", les Conservateurs ont répondu en partie, "Oui, nous sommes pleinement en faveur de la formule de financement initiale de 1977 ainsi que des mesures législatives qui s'y rattachent. La seule réserve que nous ayons est que les pertes subies par suite de l'imposition du programme de

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Michael Wilson

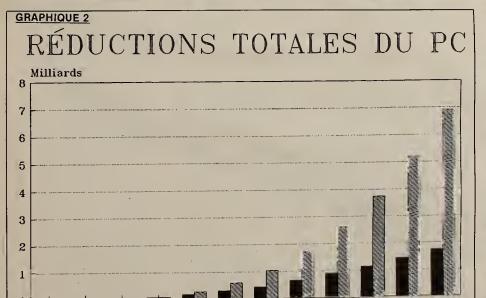
restriction des 6 et 5 pour cent ne peuvent être compensées.(...)" M. Wilson a annoncé une réduction de 2 % du facteur de progression au titre du FPE par rapport au montant prévu initialement. La loi fut déposée en juin 1986.

Le graphique 1 démontre que les effets cumulatifs de toutes les réductions se chiffreront à plus de 11 milliards d'ici 1994-1995. L'une des courbes illustre les conséquences de la réduction de 2 % ajoutée à celles des 6 et 5 % imposées par les Libéraux. A la lumière du graphique 1, il est évident que les conséquences des réductions des Conservateurs sont, de manière cumulative, plus grandes que les restrictions des 6 et 5 % qu'ils avaient critiquées.

D'après les prévisions de l'ACPU, le manque à gagner cumulatif, imputable aux gestes des Conservateurs, s'élèvera à 7 milliards de dollars d'ici 1994-1995.

Au déclenchement des élections de 1988. l'ACPU a demandé aux partis fédéraux de répondre à certaines questions. L'une d'entre elles traitait des compressions prévues dans la loi de M. Wilson. "Est-ce que votre parti rétablirait cette somme s'il était élu au pouvoir? Dans l'affirmative, selon quel intervalle?" La réponse des Conservateurs n'indiquait aucune une intention de le faire, mais finalement, elle précisait, "(. . .) Le taux de croissance de ce financement est d'environ 5 % par an - ce qui se compare favorablement à

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celui de plusieurs autres doamines des dépenses fédérales. Le gouvernement fédéral fait beaucoup pour financer l'EPS et les soins de santé en période de contraintes budgétaires continuelles. Après les élections, lorsqu'il a déposé son nouveau budget, M. Wilson y a inclus une autre réduction de la croissance du facteur de progression, de l % cette fois. Le graphique 1 illustre cette nouvelle réduction de 1 %.

D'après les prévisions de l'ACPU, le manque á gagner cumulatif, imputable aux gestes des Conservateurs, s'élévera à 7 milliards de dollars d'ici 1994-1995. Le graphique 2 illustre les conséquences des modifications des Conservateurs aux dispositions du FPE. Il ne fait pas de doute que l'effet des compressions des Conservateurs est plus important que les premiéres réductions des Libéraux. Les calculs sont exacts bien que cela puisse paraître paradoxal que des restrictions identifiées par l'expression "des six et cinq pour cent" aient un effet moindre que celles de "un pour cent" et de "deux pour cent". Les restrictions des Libéraux s'applíquaient à la croissance possible alors que celles des Conservateurs s'appliquent directement au montant des transferts réels.

Le message clair qui se dégage des compressions budgétaires est que le gouvernement fédéral s'apprête à limiter sa participation au financement de l'enseignement postsecondaire.

Pour répliquer aux critiques s'opposant à davantage de réductions, le gouvernement a soutenu que le taux de croissance des paiements de transfert était encore au-dessus du taux de l'inflation. Le taux d'inflation qu'il utilise est l'indice habituel des modifications à l'IPC. Malheureusement, les universités ne fonctionnent pas exactement dans le même marché qu'un ménage moyen. D'après les calculs de l'Association canadienne du personnel administratif universitaire, le taux d'inflation pour les universités est en effet environ deux fois celui du taux indexé de l'IPC. De toute évidence, l'argument à l'appui des réductions supplémentaires n'est pas solide: l'attribution de crédits ira effectivement en diminuant.

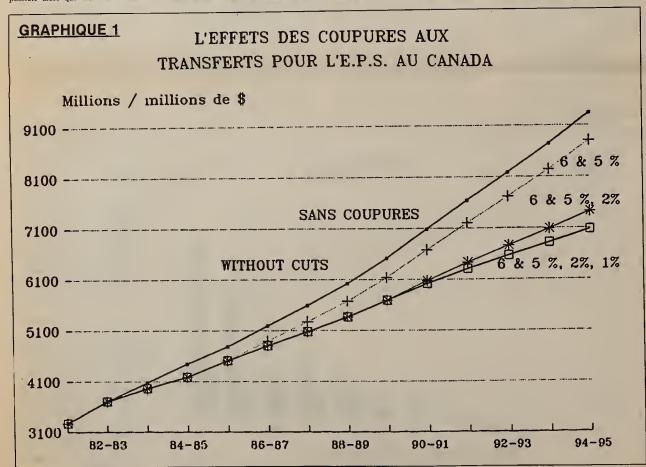
La hausse des effectifs étudiants a exacerbé le manque à gagner de l'aide financière initialement prévue dans la Loi sur le FPE. Pendant le règne des Conservateurs, le nombre des effectifs étudiants dans les universités a augmenté. Ce phénomène poursuit la tendance née vers le milieu des années 1970 qui n'avait pas été prévue. La plupart des prévisions s'étaient surtout fondées sur l'inscription éventuelle des 18-24 ans. La modification des effectifs s'est traduite principalement par la participation accrue d'autres groupes d'âge et des femmes.

Le message clair qui se dégage des compressions budgétaires est que le gouvernement fédéral s'apprête à limiter sa participation au financement de l'enseignement postsecondaire. On a laissé entendre que le gouvernement agissait ainsi afin d'inciter les provinces à assumer la responsabilité des dépenses de crédits provenant du FPE. On a également laissé entendre que l'on assistait au retrait du gouvernement

fédéral de ce programme de financement. A mesure que les paiements de transfert au titre du FPE fourniront relativement de moins en moins de crédits nécessaires, les gouvernements provinciaux devront trouver d'autres sources de revenu pour financer l'enseignement postsecondaire.

Le bilan des Conservateurs en matière de financement est manifeste: Ils n'ont pas tenu leur promesse de soutenir les ententes financières. Les conséquences de leurs compressions seront réelles et négatives.

Le bilan des Conservateurs en matière de financement est manifeste: Ils n'ont pas tenu leur promesse de soutenir les ententes financières. Les conséquences de leurs compressions seront réelles et négatives. Elles représentent un désengagement vis-à-vis l'enseignement postsecondaire que d'autres ententes n'ont pas compensé.



Tory tax policy — old hangovers, new wrinkles?

by Robert Kerr

The major event in the area of tax policy since the 1988 federal election has been the release in August of the Department of Finance's Technical Paper on the Goods and Services Tax. A full report on CAUT's Brief to the House of Commons Finance Committee in response to the Technical Paper has been published in the October Bulletin.

In summary, CAUT's Brief takes the view that the government's stated objective of "saving harmless" public institutions like universities from the impact of the tax would be better served by making educational services "tax-free", rather than "tax-exempt". Under the "tax exemption" system proposed by the Department of Finance, research and educational services performed by the universities will in fact bear a tax burden. This is inconsistent with the basic principles of the goods and services tax reform.

While universities will receive a rebate of taxes collected from them, the rebate will only offset a portion of the tax burden. Moreover, the rebate system may result in differences in treatment between individual institutions, as well as impose additional administrative complexity.

Other aspects of the new tax which are of particular concern include the new tax burden imposed on students in the absence of any exemption for required books and equipment, and the lack of information in the Technical Paper on the tax treatment of research.

The process of public discussion and consultation which has preceded the introduction of the goods and services tax has been remarkable for its thoroughness. The extent to which the government will take advantage of this input in making its final decisions concerning this tax remains to be assessed.

The taxation of academic research

The refusal of the federal government to allow appropriate tax deductions for research expenses incurred by academics out of their own funds continues. As a result of continuing underfunding, not only are academics compelled to contribute their own incomes toward necessary research expenses, but these contributions are being made out of after-tax dollars.

The inequity of this was noted in 1984 in the Report of the Parliamentary Subcommittee on Taxation of Visual and Performing Artists and Writers. During the 1984 election campaign the Progressive Conservative Party undertook to deal with this issue if elected. No corrective action has been taken by the government in the intevening years. Indeed the elimination of the \$500 employment expense allowance in 1988 has removed the limited tax relief for this type of expense that previously existed.

There has been some recent progress through the development of plans allowing academics to receive research grants in lieu of a portion of their salary on a regular basis. There are no adequate regulations guiding such plans, however, so that widely differing arrangements and considerable uncertainty prevail. There is reason to fear that, if arrangements are to satisfy tax authorities, they must include onerous application procedures and restrictions on the use of funds which severely limit the potential of such plans for assisting academics in carrying out their research.

Research and development The definition of research under Income Tax Regulations continues to discriminate against research in the humanities and social sciences. As a result, tax incentives available for scientific research are specifically denied to research in the humanities and social

In 1987 the House of Commons Committee on Finance and Economic Affairs recommended removal of this discrimination. The government has declined to act on this recommendation.

Taxation policy and pensions

For a number of years, the government has been proposing major reform to retirement savings provisions under the Income Tax Act. While some changes have been implemented with respect to retirement savings plans, reforms affecting pension plans have been repeatedly postponed.

One of the most serious consequences has been the erosion through inflation of the income security of those who will retire in the future. There has been no adjustment on monetary limits to allow for inflation in well over a decade.

The government has indicated that, in fact, this erosion of income security for future retirees is part of a deliberate policy. In a letter to the Canadian Teachers' Federation dated June 6, 1989, the Minister of Finance stated:

Under the existing limit, full tax assistance is provided on earnings up to about 3 1/2 times the average wage. Freezing the maximum pension limit until 1995 is expected to reduce the maximum level of earnings subject to full tax assistance to about 2 1/2 times the average wage by 1995. The proposed reduction in the amount of tax assistance provided to high-income earners is consistent with recommendations of a

Parliamentary Committee on Pension Reform in 1983. The change is necessary to help finance improvements to the tax treatment of retirement savings - such as the carry-forward of unused RRSP room - that will benefit taxpayers at all income levels.

In other words, it appears that the government is pursuing a measure of expenditure neutrality in the changes it is making to retirement savings. The tax cost of those changes which are more generous - such as improvements in registered retirement savings options are to be recovered, at least in part, by lowering the tax cost of other retirement savings benefits such as pensions. In the long run, the consequence would seem to be that future retirees on pension plans will be contributing disproportionately, through reduced income security, to the cost of improving retirement security for those less adequately protected in the past.

Day-care

CAUT has endorsed the effective recognition in the Technical Paper or the Goods and Services Tax that day care is a basic public service. In the CAUT Brief to the Finance Committee the full implementation of this by applying "tax-free", rather than "tax exempt", status to day-care services is advocated.

In action unrelated to the Goods and Services Tax proposal, CAUT has called for the government, at the very least, to honour its own commitments before and during the 1988 federal election to expanded provision of day-care. The slashing of these commitments in the April budget of the government was a particularly grievous breach of faith with the electorate.

La politique fiscale des Conservateurs: plus ça change, plus c'est pareil

par Robert Kerr Depuis les élections fédérales de 1988, l'évènement marquant en matière de fiscalité fut la publication en août du Document technique du ministère des Finances sur la taxe sur les produits et services. Un compte rendu complet du mémoire de l'ACPU présenté au Comité permanent des finances de la Chambre des communes en réaction au Document technique a paru dans le Bulletin d'octobre.

En résumé, la position de l'ACPU, dans le mémoire, est que l'objectif fixé du gouvernement "d'épargner" les établissements publics, entre autres les universités, de toute consequence de la taxe serait plus profitable s'il "détaxait" les services pédagogiques au lieu de les "exonérer". En vertu du système de "détaxation" proposé par le ministère des Finances, la recherche et les services pédagógiques fournis par les universités subiront, en fait, un fardeau fiscal. Cette constation n'est pas conforme aux principes de base de la réforme de la taxe sur les produits et services.

Alors que les universités auront droit

à une ristourne de la taxe qui leur aura été perçue, cette ristourne, cependant, ne compensera qu'une partie du fardeau fiscal. De plus, le système de ristourne peut entraîner un traitement différent d'un établissement à l'autre et augmenter les complications administratives.

D'autres aspects de la nouvelle taxe préoccupent particulièrement. Il s'agit notamment d'un fardeau fiscal supplémentaire imposé aux étudiants en l'absence d'une exonération de la taxe sur les livres et les fournitures et de l'imprécision du Document technique quant au traitement de la recherche aux fins de

Les discussions et les consultations publiques qui ont précèdé l'introduction de la taxe sur les produits et services furent remarquables par leur rigueur. Il reste maintenant à évaluer dans quelle mesure le gouvernement tiendra compte de ces réactions dans sa décision finale. L'imposition de la

recherche universitaire

Le gouvernement fédéral continue de refuser d'accorder des déductions fiscales adéquates aux universitaires qui engagent des dépenses de recherches et qui les paient à même leur poche. En raison du sous-financement constant, non seulement les universitaires sont-ils obligés de puiser dans leur propre revenu pour payer les dépenses nécessaires liées à la recherche, mais ces sommes qu'ils investissent sont aussi nettes d'impôt.

Le rapport du Sous-comité sur l'impôt des créateurs, des interprètes et des écrivains, rendu public en 1984, a souligné cette inégalité. Au cours de la campagne électorale de 1984, le Parti progressiste-conservateur a promis de s'occuper de la question s'il était élu. Pendant les années qui ont suivi, le gouvernement n'a pris aucune mesure pour corriger la situation. De fait, l'élimination de la déduction pour emploi de 500 \$ en 1988 a supprimé l'allègement fiscal limité pour ce genre de dépenses qui existait auparavant.

On a remarqué un certain progrès dans l'élaboration de projets qui permettent aux universitaires de recevoir des subventions de recherche au lieu d'une partie de leur salaire de façon regulière. Aucun règlement adequat ne régit ces projets cependant, de sorte que l'on fait face à un large éventail d'ententes différentes et à beaucoup d'incertitude. Il y a lieu de craindre que, pour que ces ententes satisfassent les instances fiscales, elles doivent comprendre des procédures d'application coûteuses et des restrictions de l'usage des fonds, ce qui limite sérieusement les possibilités de ces ententes pour aider les universitaires à effectuer leurs recherches.

Recherche et développement

La définition de la recherche en vertu des règles de l'impôt sur le revenu continue de faire des sciences humaines et sociales les parents pauvres de la recherche. La recherche en sciences humaines et sociales se voit donc refuser expressement des stimulants fiscaux auxquels a droit la recherche scientifique.

En 1987, le Comité des finances et des affaires économiques de la Chambre des

Voir "Conservateurs" à la page 24

Tory policy on childcare: much ado about nothing

Jane Gordon, Chair Status of Women Committee

In the 1984 election campaign Brian Mulroney and his Progressive Conservative Party colleagues said that childcare was an important issue for Canadian families and that they said they had fresh new policies to demonstrate their commitment to the needs of the country's families.

After the election the government said it would wait for the report of the Task Force on Childcare established by the previous Liberal government. The Task Force, chaired by Katie Cook, reported in early 1986. In its covering letter to the Honourable Walter F. McLean, Minister Responsible for the Status of Women, Dr. Cook (with the members of her Task Force as signatories) concluded "Canada desperately needs a system of accessible, affordable, quality child care, as well as employment policies to enable Canadians to combine work and parenting responsibilities. The attached report describes how these systems can be provided.'

The nation-wide praise received by the Cook Task Force was not sufficient to

generate momentum on the government's commitment to childcare. Instead they stalled and eventually announced the creation of a Parliamentary Committee, chaired by Shirley Martin, to find out what it was Canadian families really wanted. After holding hearings across the country, with more briefs from the childcare community, individual parents, professional associations and unions among others, the Parliamentary Committee took unconscienably long to produce its report several promised deadlines came and went without the promised document. When Chairperson Martin's Committee finally reported, there was a majority report (of the Conservative members of the Committee) and two minority ones (one produced by Lucie Pepin and her Liberal colleagues and one by Margaret Mitchell and the NDP).

The recommendations of the Martin Committee were not well received. The absence of any legislative proposals for months following the Martin report and the increasing talk of a federal election led the childcare community to hope that the proposal would remain just that

until after the next election. The report's recommendations of privatization of responsibility for childcare, including token financial incentives for mothers to stay at home, the encouragement of the private sector childcare, and the system of tax credits were criticized by the range of groups which had presented briefs to Martin's (and earlier) Committees. The report did not begin to address substantial need for revision in parental leave policies, which had been a major component of the Cook recommendations.

Nonetheless the legislation did go forward, only to die on the order papers when the election was called. Childcare was ignored as an important election issue (except when John Turner flubbed his costing of the Liberals proposal). Mulroney apologized for the absence of a comprehensive policy but other important issues, like free trade and an election, took precedence. And some of the Martin Task Force recommendations had been enacted in other legislation. But after four years of the first term and one year of the second, Canadian families are no better off in terms of childcare.

If we look at childcare for the issue itself, the Mulroney government record is dismal. An election promise made in the original campaign took until the dying days of the first mandate to come forward as legislation. The proposed legislation was strongly criticized by all by the most dedicated Tories for its failure to deal with the real problems faced by parents seeking childcare: the number of spaces available. The election call, however, came before the legislation was enacted. In the year since the government was re-elected, there has not even been talk of a childcare policy. Nor is one in sight.

If we look at childcare as a precondition for employment equity, then this government's record looks even worse. As the Abella Commission Report (among others) on Employment Equity pointed out in 1984, childcare is essential for a commitment to the hiring of women. While the government stalls on childcare, the extent of its concern about employment equity issues must be questioned.

La politique sur les services de garde des Conservateurs: Beaucoup de bruit pour rien

par Jane Gordon, présidente Comité du statut de la femme

Pendant la campagne électorale de 1984, Brian Mulroney et ses collègues du Parti progressiste-conservateur ont déclaré que la question des services de garde avait beaucoup d'importance aux yeux des familles canadiennes et qu'ils avaient dans leur sac de toutes nouvelles politiques prouvant leur engagement envers les besoins des familles canadiennes.

Après les élections, le gouvernement a déclaré qu'il attendrait la publication du rapport du Groupe de travail sur les services de garde mis sur pied par le gouvernement libéral précédent. Présidé par Katie Cook, le groupe de travail a déposé son rapport au début de 1986. Mme Cook a conclu, dans la lettre qui accompagnait le rapport à l'intention de l'honorable Walter F. McLean, ministre responsable de la condition féminine, que le Canada avait désespérément besoin d'un système de services de garde accessible, abordable et de qualité ainsi que des politique d'emploi qui permettent aux Canadiennes et aux Canadiens de cumuler travail et responsabilités

Malgré l'accueil élogieux qu'a reçu à l'échelle du pays le rapport du groupe de travail Cook, cela n'a pas suffi à donner de l'élan aux promesses du gouvernement en matière de services de garde. Le gouvernement a plutôt cherché des faux-fuyants et a finalement annoncé la création d'un comité parlementaire, présidé par Shirley Martin, visant à trouver ce que les familles canadiennes voulaient réellement. Après avoir tenu des audiences d'un océan à l'autre, suscitant d'autres mémoires de

la part du milieu des services de garde, des parents, des associations profession-nelles et des syndicats notamment, le comité parlementaire a pris un temps déraisonnable pour publier son rapport. Plusieurs délais se sont écoulés sans que le document promis paraisse. Lorsqu'enfin le comité l'a rendu public, un rapport majoritaire fut présenté (celui des membres conservateurs du comité) et deux rapports minoritaires (celui de Lucie Pépin et de ses collègues libéraux et un de Margaret Mitchell, du NPD).

Les recommandations du comité Martin n'ont pas été bien accueillies. L'absence de projet de loi pendant des mois à la suite du dépôt du rapport Martin et les rumeurs de plus en plus grandes de la tenue d'élections fédérales prochaines ont fait naître l'espoir, dans le milieu des services de garde, que le projet en resterait là jusqu'au lendemain des élections. Les recommandations du rapport portant sur la privatisation de la responsabilité des services de garde, y compris l'idée d'accorder des stimulants financiers permettant aux mères de demeurer à la maison, l'encouragement des garderies du secteur privé et le système de crédits d'impôt, ont subi les foudres des groupes qui avaient présenté des mémoires au comité Martin et au comité précédent. Le rapport n'a pas abordé le besoin d'une révision en profondeur des politiques de congés parentaux, un élément important des recommandations du rapport Cook.

Le projet de loi fut néanmoins présenté mais il est mort au feuilleton au déclenchement des élections. Les services de garde n'ont pas figuré au nombre des enjeux importants des élections, sauf lorsque John Turner a fait une gaffe dans l'estimation du coût du projet des Libéraux. Mulroney a excusé l'absence de politique étoffée. Toutefois, d'autres questions importantes, comme le libre-échange et la campagne électorale, ont volé la vedette. Certaines des recommandations du groupe de travail Martin ont été mises en ocuvre dans d'autres lois. Cependant après quatre ans du premier mandat et une année du second, la situation ne s'est guère améliorée pour les familles canadiennes en matière de services de garde.

En ce qui concerne les réalisations du gouvernement Mulroney dans le domaine des services de garde, le tableau est plutôt sombre. Ce n'est qu'aux derniers jours du premier mandat qu'une promesse électorale datant de la première campagne électorale s'est transformée en projet de loi. Tout le monde, même les Conservateurs les plus dévoués, a vivement critiqué le projet de loi parce qu'il ne réglait pas les véritables

problèmes auxquels font face les parents nécessitant des services de garde: le nombre de places disponibles. Cependant, le déclenchement des élections a précédé la promulgation de la loi. Au cours de la première année de la réélection du gouvernement, il n'a pas du tout été question de politique sur les services de garde. Il n'y en a pas non plus en vue.

Si nous considérons les services de garde comme une condition préalable à l'égalité en emploi, les réalisations du gouvernement en ce domaine sont loin d'être dignes de mention. Comme l'a souligné en 1984 le rapport sur l'égalité en emploi de la Commission Abella, entre autres, les services de garde constituent un engagement essentiel pour l'embauche des femmes. Tandis que le gouvernement se dérobe dans le domaine des services de garde, il faut s'interroger sur la portée de ses préoccupations en matière d'égalité en emploi.



Planning and direction:

PC research policy and funding

These two aspects of policy have been dominant in the PC dealings with the funding of research. It is somewhat ironical that the PC government, with its self-declared emphasis on free enterprise, has been more interested in planning and direction of research than the preceding Liberal administrations. Nevertheless, this has been the case: not always to the benefit of intellectually driven research.

Among the activities which have clearly signalled an interest in research, particularly scientific research, have been the National Forum on Science Policy of 1986 and the establishment of the National Advisory Board on Science and Technology under the Prime Minister, one of the very few committees that he chairs. There was also a National Conference on Innovation and Technology in 1988. More recently there has been an agreement with the provinces about science policy contained in the Halifax declaration. The political will to concentrate on research is not, from the scholar's point of view, an unalloyed benefit. Much of that concentration has been on science, and especially on science and technology with a very clear linkage between the two, and the funding has not lived up to the declared level of interest and support.

In the first year of the Mulroney ministry both NSERC and SSHRC produced five year plans which were to account for the necessary growth in funding and activities. The PC approach to funding of university research before the election had been positive. In response to the question, "Will your party be willing to commit itself to developing and funding long-term plans for the federal granting councils?" the PC reply was, "The federal government should negotiate with the research and granting councils long-term (five year) funding arrangements. We are committed to the arm's length relationship between the government and the councils and believe that independence and adequate response to clientele require longer term planning than is possible with fluctuating annual appropriations."

Clearly the government's actions only followed part of their pre-election intention. Indeed there was a five year plan agreed to by the government but it did not conform to the plans that the councils put forward. What the government did was to freeze the base funds of the councils and establish the matching grants scheme. There have been a number of characterizations of this scheme, the most clear being that of the sub-committee of NABST (the National Advisory Board on Science and Technology). In its report it commented, "In reality, the matching grants policy is a clever way to camouflage a decision to constrain the growth of government funding to the granting councils."

The matching grant scheme has yielded more money than many of its initial critics first believed likely. However, the way in which the choices have been made are not necessarily on intellectual grounds - regional and discipline variation has emerged. As an example of this the report of the President of NSERC is informative. More than half the private sector contributions to matching grants are in the areas of engineering and computer science. This is a much greater proportion than NSERC spends on these disciplines in its other programmes. In the case of SSHRC the matching grants policy has yielded a private sector contribution that is greater than the amount of money that the federal government is willing to match. This has meant that the amount of money available to researchers has been greater than was predicted. But this type of funding comes with a built-in difficulty, succinctly expressed in the annual report of SSHRC. "The problem is that these funds are not part of the SSHRC's core budget, and when this policy expires in 1991-92, the Council - and social scientists and humanists in this country - will have \$18.5 million less for research."

While there has been an increase in the budgets of the research councils -\$200 million over five years - this increase has not kept pace with the increase in applications for funds. Dr. Art May, President of NSERC, has commented on the fact that there are a growing number of new applicants to the base programmes of his Council and that the number of new applicants is increasing faster than the number of grantees leaving the system. This has meant that NSERC has had to be even



William Winegard, Minister of State Science and Technology

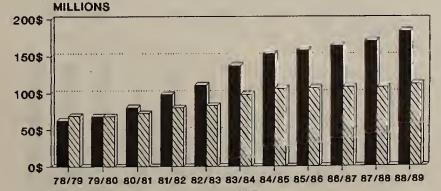
more selective about its awards than before. Clearly the funding of the future does not extend to funding basic intellectually driven research at an appropriate level.

The government has made a display of seeking advice on matters related to research and science policy. The Prime Minister commenting on the function of NABST in providing him with guidance stated, ". . . not only for the quality of their analysis and advice, but also for their guidance in implementing new ideas and programs." When the Board advised him to double the funds to the granting councils within three years and then allow their budgets to grow at a rate 1.5 times the rate of GNP growth

The government of Canada has repeatedly drawn attention to need for a knowledge based expansion in the economy and repeatedly affirmed that fundamental research in the universities is an important part of that activity. When it has come to funding more research, however, the money has not been spent straightforwardly on basic research. Much of the extra money that is being spent on research activities in the universities is being tied to nonacademic decisions. The matching grant scheme is a clear example. So is the Networks of Centres of Excellence Programme.

The ncep is funded by the federal government in the amount of \$240 million. Its goal is not simply to promote the finest research among the best scholars. The industrial focus of the programme means that the studies have to be judged on other criteria in addition to intellectual excellence. Two other major criteria are: the proposed linkages between university, industry and government researchers, and the relevance of the research program to industrial competitiveness. In selecting the projects that were funded there is no doubt that the notion of relevance was

MEDICAL RESEARCH COUNCIL OF CANADA TOTAL EXPENDITURES (CURRENT VS CONSTANT 1979 DOLLARS)



YEAR

CURRENT \$ SS CONSTANT 1979 \$

SOURCE: MEDICAL RESEARCH COUNCIL OF CANADA (1989)

See "Planning", page 22

Planning Continued from page 21

important. At the announcement of the results of the ncep Benoit Tremblay, on behalf of Harvie Andre, Minister, Industry, Science and Technology, con-cluded his statement with, "We are confident that this is the formula we must follow - that is to promote science and technology as the vehicle to boost industrial excellence, innovation and international competitiveness in Canada."

The PC government has made a good deal of putting up money for research. It is true that even after the funny accounting that they initially used to demonstrate increased expenditures and having frozen the base funding for the granting councils they have given more money to research in which universities are involved. The money is not a generous amount, and most of it has been promised rather than delivered. Further, it seems that the additional price being paid for such funding is a closer and closer liaison with industry and the need for economic relevance. Such a policy carries with it the corollary that there will be a large area of basic research which will not be funded because, although excellent of itself, it fails the test of economic relevance or industrial involvement. It is clear none of the money for the neep has gone to humanities research and only very little to work involving social scientists.

Note should also be made of the balance of expenditures. Of the \$1.3 billion that the Prime Minister announced in January 1988, \$200 million has gone to the granting councils over 5 years, \$80 million to Canada Scholarships and \$240 million to the ncep. The remainder has not emerged outside of the government.

The programmes in support of research in Canada have become linked to the economic enterprise under the PC government. It has engineered a process where the applicability of research is now an important element in the decision making process. Speaking at the University of British Columbia in September, John Polanyi argued against this influence on such decisions. He said, "What is lacking in programs such as the Centres of Excellence is a sufficient commitment to pursue fundamental research that can lead to a breakthrough in understanding. They fail to stress sufficiently the scientific criteria, which are of overriding importance. Major advances never come about under the control of central authorities. They flow from the imagination of the scientists who are deeply enmeshed in the problem."

The charge against the PC government is not that it has supported ecomonically relevant research but that it has failed to put an equal emphasis on basic research. As the accompanying graphs demonstrate, the funds to the three granting councils have not improved under a PC government compared to the levels immediately preceding their coming to office, although it has been steady. Moreover, in limiting their transfer payments for PSE they have withdrawn support from those basic elements of research which come from the general operating grants of the universities. Such lack of support has had and will continue to have terrible effects on university libraries which support research in all disciplines in the university. Some have argued that the government has withdrawn commitments to EPF for PSE and used the savings to help fund research that is influenced more and more by commercial and political decision making.

One of the major difficulties with the present research funding schemes is that the universities have to find the money for the indirect costs of research from their general revenues. This is true of the NCEP as it is of the general funding from the research councils. It is becoming an increasing burden for all universities with significant granting council

The Prime Minister has made it clear that the private sector in Canada is not sufficiently engaged in R&D. The Minister of State for Science and Technology has stated in the context of decisions about science policy, "The private sector in Canada, generally speaking has not done its job." Speaking at the National Forum of Science and Technology Advisory Councils the Prime Minister stated, "University laboratories and high tech industries are a nation's engines in the competitiveness race and ideas and innovation are its fuel." We may be in danger of turning the universities into support services for industry and commerce under these PC policies. If the particular research is not relevant to that enterprise then it will not be well funded.





78/79 79/80 80/81 81/82 82/83 83/84 84/85 85/86 86/87 87/88 88/89

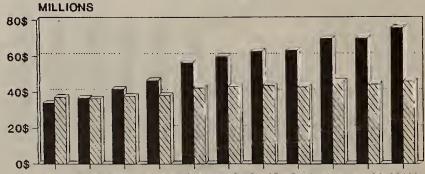
YEAR

CURRENT \$

CONSTANT 1979 \$

SOURCE: NATURAL SCIENCES AND ENGINEERING RESEARCH COUNCIL (1989)

SSHRC TOTAL EXPENDITURES (CURRENT VS CONSTANT 1979 DOLLARS)



78/79 79/80 80/81 81/82 82/83 83/84 84/85 85/86 86/87 87/88 88/89 YEAR

CURRENT \$ CONSTANT 1979 \$

SOURCE: SOCIAL SCIENCES AND HUMANITIES RESEARCH COUNCIL (1989)

nification et orientation:

les Conservateurs et leur politique en matière de recherche et de financement

Ces deux aspects ont dominé la politique des Conservateurs en matière de financement de la recherche. Il est quelque peu ironique que le gouvernement conservateur, ouvertement en faveur de la libre entreprise, se soit plus intéressé à la planification et à l'orientation de la recherche que les gouvernements libéraux précédents. Ce fut néanmoins le cas et pas toujours au profit d'une recherche motivée par des considérations intellectuelles.

Parmi les activités qui démontrent un intérêt évident envers la recherche, signalons le Colloque national sur les sciences de 1986 et la création du Conseil consultatif national des sciences et de la technologie, lequel est sous la responsabilité du premier ministre, l'un des rares comités qu'il préside. En outre, en 1988, il y a eu la tenue d'une conférence nationale sur l'innovation et la technologie. Plus récemment, le gouvernement a conclu une entente avec les provinces au sujet d'une politique scientifique, laquelle entente faisait partie de la déclaration d'Halifax. Du point de vue des universitaires, la volonté politique de se concentrer sur la recherche n'est pas un avantage parfait. Les sciences ont récolté une bonne partie de cette attention, en particulier les sciences et la technologie, que l'on relie ensemble d'une façon évidente. Le financement n'a pas été proportionnel au niveau d'intérêt et d'appui que l'on a démontré.

Pendant la première année du mandat de M. Mulroney, tant le CRSNG que le CRSH ont préparé des plans quinquennaux qui devaient tenir compte de la croissance nécessaire du financement et des activités. Avant les élections, les Conservateurs se montrèrent positifs vis-à-vis le financement de la recherche universitaire. A la question "Votre parti est-il diposé à s'engager à établir et à financer des programmes à long terme pour les conseils subventionnaires fédéraux?", le Parti conservateur a répondu "Le gouvernement fédéral devrait négocier des ententes de financement à long terme (cinq ans) avec les conseils qui accordent des subventions de recherche. Nous croyons en un rapport d'indépendance entre le gouvernement et les conseils et nous sommes d'avis que l'indépendance et une réponse adéquate à la clientèle exigent une planification à plus long terme que celle que permettent actuellement les affectations de crédits annuelles variables.'

Il est clair que le gouvernement n'a respecté qu'une partie de ses intentions pré-électorales. Le gouvernement a bel et bien convenu d'un plan quinquennal qui ne se conformait pas, cependant, à ceux que les conseils avaient soumis. Il a bloqué les fonds de base des conseils et a mis sur pied le programme de subventions de contrepartie. Le programme a soulevé un certain nombre de commentaires, dont le plus évident est celui du sous-comité du CSNST (Conseil consultatif national sur les sciences et la technologie). Dans son rapport, il a déclaré: "En réalité, la politique des subventions de contrepartie est un moven intelligent de camoufler une décision visant à freiner la hausse des crédits que le gouvernement consent aux conseils subventionnaires."

Le programme de subventions de contrepartie a rapporté plus d'argent que nombre de ses premiers dénigreurs le croyaient d'abord. Toutefois, les choix faits ne l'ont pas nécessairement été à des fins intellectuelles. En effet, des variations sont apparues entre les régions et les disciplines. Le rapport du président du CRSNG en donne un exemple instructif. Plus de la moitié des contributions du secteur privé aux subventions de contrepartie s'appliquent aux domaines du génie et de l'informatique. Le montant est beaucoup plus élevé que ce que consacre le CRSNG pour ces disciplines dans ses autres programmes. Dans le cas du CRSH, la politique de subventions de contrepartie a entraîné une contribution du secteur privé supérieure aux sommes d'argent que le gouvernement fédéral est prêt à égaler. En d'autres mots, les sommes d'argent à la disposition des chercheurs sont plus élevées que prévu. Toutefois, ce genre de financement entraîne un problème d'intégration, que le rapport annuel du CRSH explique de façon succincte. "Le problème vient du fait que ces fonds ne sont pas intégrés au budget de base du CRSH et que lorsque cette politique viendra à terme en 1991-1992, le Conseil - et les chercheurs en sciences humaines au Canada - auront 18,5 millions de dollars de moins pour la recherche."

Alors que les budgets des conseils de recherche ont augmenté, soit de 200 millions de dollars au cours des cinq dernières années, cette hausse n'a pas suivi le rythme de celle des demandes de subventions. Le Dr Art May, président du CRSNG, a mentionné le fait que le nombre de nouveaux candidats aux programmes de base du Conseil augmentait plus rapidement que celui des



William Winegard, Ministre d'Etat Sciences et Technologie

bénéficiaires quittant le système. Le Conseil s'est alors vu forcé d'appliquer

des normes de sélection plus rigoureuses

au concours de subvention. De toute

évidence, le financement de l'avenir ne

s'étend pas au financement à un niveau

acceptable de la recherche de base,

motivée par des considérations intellec-

tuelles. Le gouvernement a montré qu'il cherchait conseil sur des questions relatives à une politique en matière de recherche et de sciences. Le premier ministre, en faisant des observations sur le rôle de conseiller du CCNST à son endroit, a déclaré " (. . .) non seulement pour la qualité de son analyse et de ses conseils, mais aussi pour ses conseils pour mettre en application de nouvelles idées et de nouveaux programmes." Lorsque le Conseil lui a conseillé de doubler les crédits affectés aux conseils subventionnaires en trois ans et de permettre ensuite une hausse de leur budget au taux de 1,5 celui de la croissance du PN8, il

A maintes reprises, le gouvernement canadien a insisté sur le besoin d'un développement de l'économie basée sur la connaissance et a souvent répété que la recherche fondamentale effectuée dans les universités jouait un rôle important dans ce développement. Toutefois, au moment de financer davantage la recherche, les crédits n'ont pas été directement dépensés pour la recherche de base. Une bonne partie des sommes supplémentaires consacrées aux activités de recherche dans les universités est liée à des décisions non universitaires. Le programme de subventions de contrepartie en est un exemple manifeste, tout comme le Programme de réseaux de centres d'excellence.

Le gouvernement subventionne, au montant de 240 millions de dollars, les réseaux de centres d'excellence. Son objectif n'est pas d'encourager seulement les plus brillants des chercheurs. Le volet industriel du programme signifie que les

Voir "Planification", à la page 8

CRSNG TOTAL DES DEPENSES (DOLLARS COURANTS/ CONSTANTS DE 1979)



S COURANTS S CONSTANTS DE 1879

SOURCE: CONSEIL DE RECHERCHES EN SCIENCES NATURELLES ET EN GENIE (1988)

CONSEIL DE RECHERCHES MEDICALES TOTAL DES DEPENSES (DOLLARS COURANTS/ CONSTANTS DE 1979)



ANNEE

S COURANTS S CONSTANTS DE 1979

SOURCE: CONSEIL DE RECHERCHES MEDICALES DU CANADA (1988)

Planification Suite de la page 23

études doivent être jugées selon d'autres critères en plus de l'excellence intellectuelle. Deux autres critères sous-tendent la mise sur pied de ce programme: l'alliance proposée entre les chercheurs de l'université, de l'industrie et du gouvernement ainsi que la pertinence du programme de recherche pour la concurrence industrielle. Il ne fait pas de doute que la notion de pertinence était importante dans le choix des projets à subventionner. A l'annonce des réseaux de centres d'excellence, Benoît Tremblay, au nom de Harvie Andre, ministre de l'Industrie, des Sciences et de la Technologie, a conclu son allocution par ces mots :"Nous sommes convaincus que c'est la formule que nous devons suivre: promouvoir les sciences et la technologie pour favoriser l'excellence industrielle et l'innovation et accroître la compétivité du Canada sur la scène internationale."

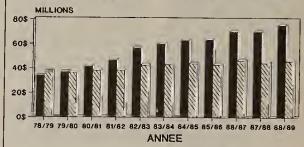
Le gouvernement conservateur a fourni beaucoup d'argent pour la recherche. Il est vrai que, même après les curieux calculs qu'ils ont utilisés au début pour démontrer une hausse des dépenses et après avoir bloqué le financement de base des conseils subventionnaires, ils ont versé plus d'argent à la recherche à laquelle les universités participent. Le montant n'est pas généreux et une bonne partie de la marchandise a été promise plutôt que livrée. En outre, il semble que le prix supplémentaire à payer pour ce financement est de plus en plus lié à l'industrie et au besoin de projets de recherche convenant à l'industrie. De cette politique dérive le corollaire selon lequel un grand secteur de la recherche de base ne sera pas subventionnée, même si elle est excellente en soi, parce qu'elle n'est pas pertinente économiquement parlant ou qu'elle ne nécessite pas la participation de l'industrie. Inutile de se le cacher, aucun des crédits consacrés aux réseaux de centres d'excellence n'a été imparti à la recherche en sciences humaines et seulement quelques dollars ont été investis dans des travaux de chercheurs en sciences sociales.

Il importe de faire remarquer également l'équilibre des dépenses. Des somes d'argent annoncées par le premier ministre en janvier 1988, soit 1,3 milliard de dollars, 200 millions ont été affectés aux conseils subventionnaires sur une période de cinq ans, 80 millions au programme canadien de bourses et 240 millions aux réseaux de centres d'excellence. Le reste du montant n'a pas été réparti à l'extérieur du gouvernement.

Sous le gouvernement conservateur, on a relié les programmes d'aide à la recherche à l'entreprise économique. On a élaboré une stratégie qui fait de l'applicabilité de la recherche un élément important de la prise de décision. Prenant la parole à l'Université de la Colombie-Britannique en septembre, John Polanyi a argumenté sur ce genre d'influence sur les décisions. Il a déclaré: "Ce qui manque aux programmes tels que les centres d'excellence est un engagement suffisant à faire de la recherche fondamentale qui peut mener à une percée dans la connaissance. Ils n'ont pas réussi à insister suffisamment sur les critères scientifiques, qui sont d'une importance primordiale. Les progrès importants ne se réalisent pas sous le couvert de l'autorité centrale. Les progrès naissent de l'imagination des scientifiques qui sont intimement mêlés au problème."

Ce n'est pas parce que le gouvernement conservateur a financé la recherche pertinente pour l'économie qu'il s'attire les foudres du milieu universitaire. C'est plutôt parce qu'il n'a pas accordé à la recherche de base une égale importance. Comme l'illustrent les graphiques ci-contre, les crédits affectés aux conseils subventionnaires n'ont pas augmenté sous le règne des Conservateurs en comparaison des niveaux qui prévalaient juste avant leur arrivée au pouvoir, malgré un rythme régulier. Par surcroît, en limitant les paiements de transfert au titre de l'enseignement postsecondaire, ils ont retiré leur appui aux éléments de base de la recherche provenant des subventions de fonctionnement générales des universités. Ce

CRSH TOTAL DES DEPENSES (DOLLARS COURANTS/ CONSTANTS DE 1979)



S COURANTS S CONSTANTS DE 1979

SOURCE: CONSEIL DE RECHERCHES EN SCIENCES HUMAINES DU CANADA (1988)

manque d'aide financière a eu des conséquences terribles sur les bibliothèques universitaires qui soutiennent la recherche dans toutes les disciplines de l'université. Les effets continueront de se faire sentir. Certains ont prétendu que le gouvernement retirait son soutien au FPE au titre de l'EPS et se servait des économies ainsi faites pour aider à subventionner la recherche que la prise de décision politique et commerciale influence de plus en plus.

L'une des principales difficultés que cause le financement actuel de la recherche est que les universités doivent puiser dans leurs recettes générales les sommes nécessaires au paiement des frais indirects de la recherche. C'est vrai dans le cas des réseaux de centres d'excellence et c'est aussi vrai dans le cas du financement général des conseils subventionnaires. Cette situation pèsent de plus en plus sur toutes les universités que reçoivent des crédits considérables des conseils subventionnaires.

Le premier ministre a clairement fait savoir que le secteur prive ne participait pas suffisamment à la R & D. Le ministre d'Etat aux Sciences et à la Technologie a déclaré en ce qui concerne les décisions prises au sujet d'une politique scientifique: "De façon générale, le secteur privé au Canada, n'a pas fait son travail''. Prenant la parole au Forum national des conseils consultatifs des sciences et de la technologie, le premier ministre a déclaré: "Les laboratoires universitaires et les industries de haute technologie d'une nation sont le moteur dont elle dispose pour participer à la course de la compétitivité, et les idées et l'innovation en sont le carburant." Les politiques des Conservateurs risquent peut-être de transformer les universités en services de soutien pour l'industrie et le commerce. Si un domaine de recherche particulier ne convient pas à l'industrie, il ne sera pas, alors, subventionné.

Conservateurs Suite de la page 19

communes a recommande que la discrimination faite à l'endroit des sciences humaines et sociales soit éliminée. Le gouvernement a refusé d'agir en faveur de cette recommandation.

La politique en matière fiscale et les pensions

Depuis de nombreuses années le gouvernement promet une réforme en profondeur des dispositions relatives à l'épargne-retraite prévues dans la Loi de l'impôt sur le revenu. Bien que quelques modifications aient été apportées aux régimes d'épargne-retraite, la réforme des pensions a, quant à elle, été reportée à plusieurs reprises.

L'une des plus graves conséquences touche la sécurité du revenu des futurs retraités que l'inflation gruge. Depuis plus de dix ans, le gouvernement n'a pas rajusté les plafonds monétaires pour contrer l'inflation.

Le gouvernement a fait savoir que

l'érosion de la sécurité du revenu des futurs retraités participe d'une politique délibérée. Dans une lettre adressée à la fédération canadienne des enseignantes et des enseignants et datée du 6 juin, le ministre des Finances a déclaré:

En vertu du plafond actuel, les gains allant jusqu'à environ 3,5 le salaire moyen ont droit à une aide fiscale totale. En gelant le plafond absolu des cotisations jusqu'en 1995, on espère ainsi réduire le niveau maximum des gains bénéficiant d'une aide fiscale totale allant jusqu'à 2,5 le salaire moyen d'ici 1995. La proposition de réduire le montant de l'aide fiscale accordée aux contribuables à revenu élevé est conforme aux recommandations formulées par le Comité parlementaire sur la réforme des pensions en 1983. Il est nécessaire d'apporter ces modifications afin d'aider à financer les améliorations fiscales de l'épargne-retraite, notamment le report des déductions inutilisées au

titre d'un REER, qui profiteront aux contribuables de toutes les fourchettes de revenu. Comme je l'ai mentionné précédémment, ces modifications n'empêchent pas l'augmentation des cotisations de pension qui n'ont pas droit à une aide fiscale.

Bref, il semble que le gouvernement soit en train d'appliquer une mesure de neutralité des dépenses quant aux modifications qu'il apporte aux régimes d'épargne-retraite. En effet, les coûts aux fins de l'impôt des modifications les plus généreuses, notamment l'amélioration des options de régimes d'épargneretraite enregistrés, seront récupérés, au moins en partie, en diminuant les coûts aux fins de l'impôt des autres avantages de l'épargne-retraite comme les pensions. A long terme, il semble que cette situation aura des effets sur les régimes de pension des retraités futurs qui devront contribuer de façon disproportionnée, au moyen d'une sécurité du revenu diminuée, aux coûts de

l'amélioration de la sécurité de retraite pour ceux qui ont été moins bien protégés par le passé.

Services de garde

L'ACPU approuve le fait que le Document technique sur la taxe sur les produits et services reconnaisse que les services de garde constituent un service de base public. Dans le mémoire présenté au Comité des finances, l'ACPU prône la mise en oeuvre totale de cette reconnaissance en donnant aux services de garde le statut "détaxè" plutôt qu" "éxonéré".

Dans un geste qui ne se rapporte pas au projet de taxe sur les produits et services, l'ACPU a pressé le gouvernement de respecter, au moins, les promesses faites avant et après les élections fédérales visant à augmenter les places dans les garderies. En rejettant ses promesse du revers de la main lors du budget d'avril, le gouvernement a trahi la confiance de ses électeurs, un geste particulièrement grave.

CLASSIFIED & DISPLAY ADVERTISING 1990 CLOSING DATES

ANNONCES CLASSES - GRANDES ANNONCES **DATES LIMITE POUR 1990**

ISSUE NUMERO	CLASSIFIED ANNONCES CLASSES	DISPLAY GRANDES ANNONCES	
	12 p.m./12h	12 p.m./12h	

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no cancellations or changes after closing dates aucune annulation ou changement après la date limite Advertising Coordinator/Publicité: Liza R. Duhaime tel: (613) 237-6885; fax: (613) 237-2105



If you enjoy the challenge of adolescents as well as younger children, are committed to innovative treatment strategies which address developmental, family and community Issues, thrive on a mix of residential and community work and truly value being a member of a broad interdisciplinary treatment team, Beechgrove Children's Centre would like you to join our 110 dedicated staff.

Beechgrove has its headquarters in Kingston, a very desirable location on the St. Lawrence midway between Toronto and Montreal. The city is noted for its historic architecture, spectacular salling, Queen's University and cultural amenities.

In addition to outpatient, day treatment, home-based and residential programs, Beechgrowe is ploneering rural services, crisis programs and early intervention services with high-risk families within a shx-county area. The selected candidate will assess and treat children and adolescents within a residential program and offer consultative and other psychiatric services in the community. Depending on qualifications cross-appointment with the Department of Psychiatry at Queen's University can be arrenged. Candidates must be Canadian citizens or landed immigrants. Baschgrowe welcomes applications from temele candidates.

The Centre offers a smoke-free environment and pleasant working conditions. Ramuneration is attractive and will be comprised of a benefit packege, salary and OHIP billing for direct patient care. Pleese reply in confidence to the Executive Director, Beechgrove Childran's Centre, Postal Bag 7777, Kingston, Onterlo, K7L 5H1.





CHAIR IN WOMEN'S STUDIES

The Universities of Winnipeg and Manitoba invite nominations and applications for the Joint Chair in Women's Studies, a position established in 1986 through endowment assistance from the Secretary of State to promote Women's Studies in the Prairie Region and the Northwest Territories.

Applicants should be scholars with a Ph.O. or equivalent quellitications who are committed to Women's Studies and involved in women's lauses within their communities. Areas of specialization are open, including the health sciences, natural sciences, engineering, social sciences, and humanities. The responsibilities of the Chair will include teaching up to one full course, participating in community outreach, conducting and stimulating research. Salary and rank will be commensurate with qualifications. The position can accommodate a one to three year appointment, beginning July 1, 1990. Sabbaticants would receive serious consideration.

Applications should include a current curriculum vitarum, the names and addresses of three referees, and a brief outline of what the candidate would like to achieve in the position. In accordance with Canada Employment and immigration requirements this advertisement is directed to Canadian citizens and permanent residents. Both women and men are encouraged to apply. Nominations and applications are requested by December 15, 1989 and central the directed to: should be directed to:

> Protessor Merton Valsey-Genser, Chelr Advisory Committee on the Selection of the Joint Chair in Women's Studies Room 208, Administration Building University of Manitoba Winnipeg, Manitoba R3T 2N2



The Faculty of Management invites applications and nominations for the

REPAP CHAIR IN ECONOMICS

The candidate for the REPAP Char in Economics is expected to be leader in applied economics with a strong research record and a desire work in a research-enriende ecanyemic environment. Applicants from university, notlessional, government or business background will all it over the control of the control

The incumbent will serve as the Co-director of the newly established McGill Economics Centre, working in conjunction with a second REPAP Chathridder from the Department of Economics. The Centre will promote research and publications in economic policy with special attention to the market economy.

The charrholder will be a permanent, lenured member of the faculty A competitive safary is available along with additional resources and support necessary to maintain a high level of academic performance Letters of application will be accepted until the position is filled and sho

Deen Wallace Crowston Faculty of Management McGill University 1001 Sherbrooke Street West, Montreal, Ouebec H3A 1G5

In accordance with Canadian immigration requirements, this advertise ment is directed to Canadian critizens and permanent residents

Oceans Institute of Canada Executive Director - Search

The current term of the Executive Director of the Institute comes to an end in June, 1990. The Board of Directors has formed a Search Committee to seek a new Executive Oirector. The chairman of the Committee is Brian Flemming, Q.C.

The Oceans Institute of Canada/Institut canadien des océans is The Oceans Institute of Canada/Institut canadien des océans is a lederally incorporated, not-for-profit organization locade on the Dalhousle University campus in Halifax, NS. The Institute is dedicated to the provision of research, education and training, and information services to the national and international community. White strategically located in Halitax, the Institute has a network of Associates from all regions of the country and around the globe and is, thus, uniquely positioned to respond to questions concerning ocean development and management raised by government, industry and public sectors.

It is requested that anyone interested in the position please com-municate with the Committee by writing to Mr. Flemming at the address below, All communications will be treated in strictest con-

The deadline for applications is November 30, 1989. It is expected that a decision will be made before the end of 1989.

Address all communications to:

Brian Flemming, Q.C. Cheirman and CEQ VGM Capital Corporation P.O. Box 924, Armdale Halltax, NS B3L 4K9



UNIVERSITY OF WATERLOO CHAIR

Department of Economics

Applications are invited for the position of Chair of Economics at the University of Waterloo. The Candidate must be an academic leader with a strong research record and with demonstrated managerial skills. The term in the chair is normally three years renewable for a further three years.

In accordance with Canadian Immigration requirements this ad is directed to Canadian Citizens and Permanent Residents. The University is an Employment Equity Employer and particularly en-courages applications from women. An appoint-ment commencing September 1, 1990 is preferred.

Applications will be considered to December 31,

A letter, detailed C.V. and names of three references should be sent to Dr. Robin K. Banks, Dean of the Faculty of Arts, University of Waterloo, Waterloo, Ontario, Canada, N2L 3G1. FAX 519-884-8995.



The University of Calgary Academic Positions



The University of Calgary 2500 University Drive N.W. Calgary, Alberta T2N1N4

Department of Music ASSDCIATE PROFESSORDE MUSIC EDUCATION (lenure tack) effective July 1, 1990. Responsibilities include teaching Elomentary and Early Childhood Music Methods and essisting in the choel program. Requirements include a completed doctorate, publication record to other evidents experience at the elementary level, experience at university level destrable. The successful candidate will show evidence of or potential for the development of a provincial, national and international profile in his/her research area.

ASSISTANT PROFESSID DF MUSIC EDUCATION (tenutar track) effective July 1, 1909. Responsibilities included teaching Music Education; conducting the Symphonic Band; teaching an applied instrument (preferable) clarine;; and assisting with Jazz Ensembles. Requirements include a completed doctorate; evidence of a high level of applied training and experience; and evidence of successful applied training and experience. Publication record or other evidence of scholarly potential desirable. Secondary School (asching experience desirable; post secondary School (asching experience desirable; post secondary facaching preferred. The successful candidate will show evidence of or potabilation the development of a provincial, national and international potitis. ASSISTANT PROFESSOR OF MUSIC EDUCATION (tenura

ASSISTANT PROFESSOR DF THEORY (tenure track) effective July 1, 1900. Requirements include teaching lists and second year theory, sight singing end ear trailing as well as upper level undergreduale and graduale courses in theory and/or lectoracoustic music directing senior projects and graduale theses as required. Requirements include successful university leaching experience; an earned doctorate in either electroacoustic musics with the ability to malindain and further develop on electionic music studies, or music theory with a specialization in twenfightenatury music and a record of creative ectivity or research and publication.

Applicants should submit e curriculum vitae and arrange to have three letters of reference sent by Januery 31, 1990 to: Professor L. Choksy, Acting Head, Department of Music.

Faculty of Ganaral Studies
ASSISTANT DR ASSDICIATE PROFESSDR IN COMMUNICATIONS TOURS (Secure track) effective July 1, 1990.
Applicants must have academic credentials in communications or related areas. Competence in one or more other brollowing areas reguled: Marketing Communications, Public Relations, Communications LewiRegulation, Advertising and Consumer Research, Research Methods, Mess-Communications Theory.

A doctorate in communications or related erea is required A coudrete in communications or lefated eree is required see well es a strong record in leaching and research. Oe-pending on qualifications, the successful cendidate may teach in one or more other interdisciplinary degree programs such as Genedian Studies, Development Studies, Leaw and Society, Lealure, frourism and Society, Peece and War Studies, Science, Technology and Society, Urben Studies or Women's Studies.

ASSISTANT PRDFESSDR (tenure track) effective July 1, 1990, PhD required. Responsibilities include teaching and coordinating one or two full-year interdisciplinary Heritage courses; other teaching duties dependent on quelifications and interest. The Heritage courses are designed to analyse and interprise a spectrum of ideas as they developed in Western European culture, and to see the relationship of ideas enrong disciplines from the fine arts through science and lacthology, Applications from persons competent in one of Canadien Studies, Development Studies, Technology Studies, or Woman's Studies are pericularly encouraged.

Applicants should send a detailed curriculum vilae with the names, addresses and telephone numbers of three referees by November 30, 1989 to: D.D. Jankins, Acting Dean, Faculty of Ganerei Studlea.

Feculty of Continuing Education
ASSISTANT PROFESSOR (tenure frack) effective April 1,
1980. The successful candidate will supervise and direct
the Certificate Programs offered by the Faculty of Continuing Education. Cendidates should have an extensive ex-perience of business management and proven experience
to working with adult students and an interest in an interest in a faculty of the continuing the cont Applicants should send a curriculum vitae and the neme of thee referees by November 30, 1989 to: Dr. D. Kirby, Dean, Faculty of Continuing Education.

Department of Curriculum end Instruction
ASSISTANT or ASSOCIATE PRDFESSDR (tenure track)
in Mathematics Education with special relevence to
elementary schools effective July 1, 1990. Responsibilities
include teaching undergreduate and graduate courses,
supervising student teachers and graduate students, and
conducting research in amthematics education. Preference is given to applicants holding a completed decidrate,
ence is given to applicants holding a completed decidrate,
reference to leaching in elementary schools, interest and
capability in general curriculum studies, classroom teaching experience, and experience al codabprative work with
school practitioners.

Applicants should send a detailed curriculum vitae end arrange to have finee letters of reference sent by December 31, 1989 to: Or. D.A. Roberts, Head, Department of Curriculum and Instruction.

Faculty of Environmental Design
TRNUBE TRACK PDSITION in the Industrial Design
program effective July 1, 1990 or earlier. Responsibilities
include teaching in the Industrial Designy3 dimensional
design studios, supervising gladuate theses, and developing a specially teaching inferest and research capability.
The faculty requires teaching capability in product design
and product development (form gwing) for mass production,
desesses the needs of the Wesiern Canadian industrial
base and the epplications of technology within this content in the control of the control o

Applicants should have a professional advanced degree in industrial Design or exceptional professional echievement and expetience in industrial Design practice, es well as demonstrated leaching and research capabilities. Qual-lied female applicants er epritculerly welcome.

Applicents should send a deteiled curriculum vitae, the names of thee referees end exemples representative of research, pulcessional and/or teaching work by February 15, 1990 to: Chairperson, Search Commiffee, Faculty of Environmental Design.

Depertment of French, Italien and Spenish ASSISTANT PROFESSOR DF FRENCH (tenure frack eppolatment) commencing July 1, 1990. Preference is given to a specialist in Ouebee literature with an interest in one or more of the following: Film Studies, Conlinead Feminist Cilicism, Contemporary French Literature or Children's Literature. PND end publications in falidizing of specialization required. Teaching experience an essel.

Applicents should send a curriculum vitae end errange for liree letters of reference to be sent by December 1, 1989 to: Dr. D.C. Welker, Heed, Department of French, Italian end Spanish.

Department of Sociology
TENURE TRACK eppointment effective July 1, 1930. Rank is open. PhD required. Specialization in Sociology of Law. Diber areas of concentration should include one or more of Criminal Justice in Canada, Juvenila Delinquency, and/or Corporate Clime. Strong commitment to teaching, to research in a substantive erea and to publication are required.

Applicants should send e detailed curriculum vitae with the names of at least three referees by December 31, 1989 to: Dr. J. DiSanto, Head, Department of Sociology.

Salary and rank are commensurate with qualifications and experience. In accordance with Canedian immigration requirements, priority will be given to Canadian citizens and permanent residents of Canada. The University of Calgary has an Employment Equity Program and encourages applications from all qualified candidates, including women, aboriginal people, visible minorities, and people with disabilities.

B LAVAL

:: a:: UNIVERSITÉ Department of Mining and **Metallurgical Engineering**

CAMBIOR — NSERC INDUSTRIAL CHAIR IN UNDERGROUND MINING

The Department of Mining and Metallurgical Engineering at Laval University is inviting applications for an Industrial Chair position in Underground Mining. Funding for the Chair has been provided by the mining company Cambior Inc., the Natural Sciences and Engineering Research Council of Canada (NSERC) and Laval University.

This new position involves research and teaching in the area of narrow vein and small scale underground hardrock mining. More specifically, the Chairholder is expected to initiate a research program that will develop mining equipment and new methods of production.

Candidates must hold a degree in mining or mechanical engineering with specialization at the Ph.D. level or equivalent qualifications and an appropriate record of research and/or industrial experience.

The candidate should be familiar with underground mining engineering. Salary will be commensurated with background and experience.

Applicants should send their résumé and the name of three referees by December 1st, 1989 to:

> Dr. Edward Ghali, Director Department of Mining and Metallurgy Laval University Quebec City, G1K 7P4, Canada Tel. (418) 656-7629 or (418) 656-2160 Fax (418) 656-5343

DEAN

Faculty of General Studies

Established in 1981, the Faculty of General Studies is an innovative, interdisciplinary Faculty offering BA (Honours) and BSc (Honours) degrees in ten interdisciplinary Majors: Canadian Studies; Communications Studies; Development Studies; Education Studies; Law and Society; Leisure, Tourism and Society, Peace and War Studies; Science, Technology and Society; Urban Studies; and Women's Studies. In addition, il offers programs leading to the MA (Communications Studies) and MCS (Master of Communications Studies) degrees. Learning and research opportunities are provided to approximately 5,741 undergraduate students, 367 majors, and 60 graduate students. The Faculty, through its Student Affairs section also manages the academic programs for all students in the first year of programs leading to degrees in the Faculties of Education, General Studies, Humanities, Management (first and second years), Science, Social Sciences and Social Work. As well, it administers the University's Effective Writing Program.

The Dean, as the service researches officer of the Faculty, reports to the Vice-President.

The Dean, as the senior executive officer of the Faculty, reports to the Vice-President (Academic). The position carries tha responsibility of providing vision, direction, and leadership to ensure the conflianting success and development of the Faculty. Candidates will possess a Doctorate or equivalent achievement in an appropriate academic field and a distinguished record of teaching, scholarship and administration with demonstrated commitment to integrative, interdisciplinary teaching, research and program development.

This is a unique opportunity to work with a dedicated faculty and staff in new and developing areas of knowledga within one of Canada's dynamic universities. In terms of quality of Ille Calgary has been rated the top city in Canada with its clean air, superb recreational facilities, sports and cultural life

The appointment term will be for five years commencing July 1, 1990.

Closing date is November 30, 1989. All replies will be held in complete confidence

In accordance with Canadian immigration requirements, priority will be given to Canadian citizens and permanent residents of Canada. The University of Calgary has an Employment Equity Program and encourages applications from all qualified candidates, both men and women, aboriginal people, visible minorities, and people with disabilities.

Nominations, or letters of epplication, together with a deteiled curriculum vitae and the names of three referees should be sent to:

Dr. J.D. Calkin. Associete Vice-President (Academic) The University of Calgary 2500 University Drive N.W. Calgary, Aiberte T2N 1N4





UNIVERSITY OF NEW BRUNSWICK

DIRECTOR

Centre for International Marketing and Entrepreneurship

UNB's Centre for International Marketing and Entrepreneurship is one of a small number of such centres of excellence established in Canada with the support of federal and provincial funds. As an integral part of the Faculty of Administration, its mandate is to foster research teaching, and provide outreach services to the business community to enhance Canada's competitiveness in a global economy and to stimulate entrepreneurship.

Nominations and applications are invited for the position of Director of the Centre.

Responsibilities: Reporting to the Dean of the Faculty of Administration, the Director shall provide leadership in fulfilling the Centre's mandate. This will involve a mix of administrative research, teaching and development activities. Appointment term is up to five years, commencing July 1, 1990 or as soon thereafter as possible, renewable, at rank of Associate or Full Professor, tenurable in the Faculty of Administration.

Qualifications: The ideal candidate will have a Ph.D. or equivalent in international busines or a cognete field, a strong record of research and obtaining external research funding; teaching in B.B.A., M.B.A. and executive development programs; managerial experience in private or public sector activities related to international business and entrepreneurship. Fluency in two or more languages would be an asset. Salary competitive.

The University of New Brunswick is committed to the principle of employment equity, Dead-line for applications: December 29, 1989, or until position filled. Send applications with current curriculum vitae and three names for references to: Dr. R. G. Storey, Dean, Faculty of Administration, University of New Brunswick, P. O. Box 4400, Fredericton, N.B., E3B 5A3. Tele phone: (506) 453-4869; Fax: (506) 453-3561.

THE UNIVERSITY OF BRITISH COLUMBIA **UNIVERSITY LIBRARIAN** SEARCH REOPENED

The University of British Columbia invites applications and nominations for the position of University Librarian.

The UBC Ubrary is the second largest university library in Canade, with a collection comprising 2.7 million catalogued volumes and more than 4 million items in other formats. It provides support for a broad range of undergraduale, greduale, and professional programmes through e system which includes central library and filteen branch libraries. The Ubrary has a staff of 370, including about 100 professional librarians, and an ennual budget of \$15 million.

The University Librarian is the chief executive officer of the University Library, responsible for the menagement and development of the Library collection; the provision of library services; the management of the Library budget and allocation of resources; the continued development of untraded management and other computer-based information systems; the direction and development of staff resources; the planning of luture library services; and the Library's participation in regional, rational, and international cooperative efforts. The University is currently engaged in a major development eampelign, in which the Library liqures prominently. The University Librarien reports directly to the Vice President, Student & Academic Services and is an exollicio member of the University Senate.

Applicants must have a professional qualification in librarianship. Advanced degrees in librarianship, in ad-dition to the professional qualification, or in other disciplines would be destrable. The successful candidate will have a thorough familiarity with the operation of a modern cacederic research library; strong leadership and management skills et e scrior administrative level and in a collegial environment; and a demonstrated ability to represent the Library persuasively within the University and externally. A lirm grasp of the issues facing research libraries and the trends that affect them is essential.

The appointment will be elfective July 1, 1990. Salary will be competitive. The University Librarian is appointed for e renewable term of six years and will have a continuing appointment as a librarian. To be assured of full consideration, nominations and epplications (including vitae and the names of three referees) should be submitted by January 31, 1990, to:



Dr. K.D. Srivasteve
Vice President, Student & Acedemic Services
The University of British Columbie
6328 Memoriet Roed Vencouver, B.C. V6T 2B3

The University of British Columbia is committed to the Federal Government's employment equity program and encourages applications from all qualitied individuels. In accordance with Canadian immigration requirements, this advertisement is directed to qualitied Canadian critizers and permanent residents of Canada.

Medical **Oncologist**

The Princess Margaret Hospital, located in downtown Toronto, is Canada's largest centre for cancer research, treatment and education. Currently, the Department of Medicine is seeking a qualified Medical Oncologist with a clinical interest in the interest in the treatment of solid

Within this dynamic environment, the successful candidate will have protected time to conduct a programme in clinical or laboratory-based research and be expected to attract peer-reviewed research funds.

Preference will be given to Canadian citizens or Landed Immigrants in accordance with the Canadian Immigration Eligibility for a general licence to practice medicine from the College of Physicians and Surgeons of Ontario is essential. Interested individuals should send their curriculum vitae to

Dr. D. E. Bergsagel, Chief of Medicine, Princess Margaret Hospitat, 500 Sherbourne Street, Toronto, Ontarto M4X 1K9 before the 30th of November, 1989. Margaret

UBC

Dean Axel Melsen, Cheirman Director of Architecture Search Committee Office of the Dean Faculty of Applied Science The University of British Columbia 2006 - 2324 Main Mell Vancouver, 8.C. V6T 1W5, Canada Tel; (604) 228-6412 Fax: (604) 228-7006

With your support cancer can be beaten.



THE UNIVERSITY OF BRITISH COLUMBIA SCHOOL OF ARCHITECTURE DIRECTOR

Applications are invited for the position of Director of the School of Architecture. The School presently has 14 full-time faculty members, 5 staff, 139 Saccalaureate students in a second degree professional program and 11 Masters students in a pool professional research program. A strong, design oriented program is complemented by research activities which focus on both local and international issues. The School has close tits with the architectural profession in Western Canada and excellent opportunities exist to enhance collaboration with the School of Community and Regional Planning, the Centre for Human Settlements and the Landscape Architecture Program at US.

The eppolatment is expected to be at the level of Professor with the fuer. The appointment is expected to be at the level of Professor with the use. The appointment as Director will be for a five-year term, which may be renewed. Candidates should have outstanding records as practitioners or scholars in architecture and they must have an interest in developing graduate level programs. Administrative experience in an academic environment is preferred. Applications, which should be received by December 4, 1999, must include a curriculum vitae and the names of at least three referees. The successful applicant will be expected to take up this position on July 1, 1990.

The University of British Cotumbia is committed to the Federal Government's employment equity program and encourages applications from all qualified individuals. In accordance with Canadian rutifization requirements, this advertisement is directed to Canadian citizens and permanent residents. The salary will be commensurate with experience. Correspondence should be addressed to:



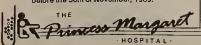
UNIVERSITÉ LAVAL RESEARCH CHAIR In collaboration with

In collaboration with NSERC and SEMEX CANADA

The Natural Sciences and Engineering Research Coun-cll of Canada in collaboration with Semex Canada agreed to sponsor an industrial chair program at Laval University. The position is offered in the department of Animal Sciences with extensive collaboration possibilities with Sciences with extensive collaboration possibilities with the Ontogeny Reproduction and the Molecular-Endocrinology research units at the Laval University Hospital Research Centre. This new position will complete the existing group in animal reproduction where many aspects of embryonic and female physiology are currently investigated. The principal area of research will be the bovine spermatozoa including various aspects of tertilization, sperm biochemistry and related new biotechnologies. The physically be turded for an initial period of 5 versa; with The chair will be tunded for an initial period of 5 years with possibility of a renewal for a second term. The position offered is a tenure track position with immediate permanency or possibility of a full professor status depending on the candidate's experience. There is no underding on the candigate's experience. Inere is no under graduate teaching responsibilities and extensive personal and material support are included in this position. A large operating grant is also automatically awarded. The poten-tial candidate should be a researcher of international status approaching the most productive period of his/her career. He or she should have the necessary qualifications to hold the rank of full professor and be a recognized ex-pert in his/her tield. Both NSERC and Semex Canada approval will be required for the candidate to be accepted

by the University. This position will remain open until a suitable candidate is found.

Please send a complete Curriculum Vitae and a letter of application to: Marc-André Sirard, Industrial chair committee, Dept. Zootechnie, Université Laval, Québec, QC., Canada, G1K 7P4. Fax: 418-654-9053.



Director of Libraries

The University of Manitoba is seeking a Director of Libraries.

The University Libraries consist of thirteen unit libraries, located on two campuses with collections of over 1.5 million volumes. Reporting to the Vice-President (Academic), the Director supervises a staff of over 200, including 56 academic librarians, an annual budget in excess of \$10 million, and is responsible for the overall administration and policy co-ordination of all activities of the University Library system.

The successful candidate for this challenging senior position will possess vision encompassing both the traditional and emerging roles of libraries in institutions of higher education. The Director should be capable of providing leadership in directing a major academic and research library; be an effective

communicator and a forceful exponent of the Libraries, both within and outside the University; and have the capacity to work constructively with senior personnel in related areas of computer and communication services. An appropriate professional background is required.

The appointment is expected to commence July 1, 1990, and reappointment is possible under the University of Manitoba's policies.

The University encourages both women and men to apply. In accordance with Canadian Immigration requirements, priority will be given to Canadian citizens and permanent residents of Canada.

Please contact us in strict confidence to discuss this important position.

GEORGE ENNS PARTNERS INC.

Consultants in Executive Search

70 UNIVERSITY AVENUE, SUITE 410, P.O. BOX 14, TORONTO, ONTARIO M5J 2M4, FAX 598-4328



Chairperson. Department of Psychology

Nominations and applications are invited for the position of Chairperson of the Department of Psychology. The Department has a full time equivalent complement of sixteen faculty members and a student registration of approximalely 2,000 in B.Sc. Honours, majors and general programs. The Department offers the M.Sc. degree in Applied Psychology with concentrations in industrial, organizational and dinical psychology and is an active participant in the Joint Clinical Psychology Ph.D. program with Dalhousie, Mount St. Vincent and Acadia Universities.

The appointment of Chairperson will be at a senior level, effective September, 1990. Applicants should have a proven record of leadership and achievement in education and scholarly activity in a relevant area of Psychology. Applications should include a full curriculum vilae and three references and should be sent before January 15, 1990, to:

> Dr. W.E. Jones Dean of Science Saint Mary's University Halifax, Nova Scotia B3H 3C3 (902) 420-5493



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Faculty of Education

University of Toronto

Applications are invited for tenure stream positions in the following four areas

- Cognitive Science
- Computers in Education
- •English
- Technological Studies

Preferred candidates will possess a doctoral degree and have relevant field-based experience. Demonstrated scholarship is a requirement.

Duties will include program development, teaching at the undergraduate and possibly graduate levels, practicum supervision, research and field development.

Rank and salary for the position will be commensurate with qualifications and experience. The appointment will commence July 1, 1990 or later.

Applications with full curriculum vitae and the names and addresses of three referees should be submitted by January 15, 1990 to Dr. Michael G. Fullan, Dean, Faculty of Education, University of Toronto, 371 Bloor Street West, Toronto, MSS 2R7. Both women and men are encouraged to apply. In accordance with Canadian immigration requirements, this advertisement is directed to Canadian citizens and permanent residents of Canada Subject to Provostial approval



MEMORIAL UNIVERSITY OF NEWFOUNDLAND

St. John's, Newfoundland, Canada

HEAD DEPARTMENT OF COMPUTER SCIENCE

Applications are invited for the position of head Department of Computer Science, commencing on September 1, 180. The Department has 20 trill-lime leavity members and graduate programmes to the M.Sc. level. Among the areas of and graduate programmes to the M.Sc. level. Among the areas of research are software technologies, Al and expert systems, graphics, VLSI, and database systems. Some faculty hold cross-appointments to the Oepartments of Biology, Mathematics and Statistics, and Physics. In addition, there is a joint M.Sc. programme with the Faculty LSI. In the Computing LSI. In addition, there is a joint M.Sc. programme with the Faculty of the Computer of the

systems on a cluster, a DEC VAX 11780 running UMIX, with access to CADICAM facilities. The campus Is served by a libre-optic communication network.
Applicants should have demonstrated ability in research and be about the communication network.
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University of Newfoundland

DEAN FACULTY OF EDUCATION

Applications and nominations are invited for the position of Dean of the Faculty of Education. The successful candidate will have a background of scholarship and administrative experience and must demonstrate leadership qualities which will enhance teaching, research and Faculty development. development.

The Faculty of Education with approximately 85 full-time members and an enrolment of approximately 1,800 full-time students is currently being reorganiz-ed. Under the leadership of the Dean, and with three Associate Deans, a non-departmental structure will be implemented. be implemented.

Salary is negotiable. Closing date for receipt of applications is December 31, 1989. In accordance with Canadian immigration requirements, this advertisement is directed to Canadian citizens and permanent residents of Canada.

Applications/nominations, including curriculum vitae and names of at least three referees should be sent to:

Dr. A.M. House Chairman, Search Committee for Dean Faculty of Education Health Sciences Centre St. John's, Newfoundfand A1B 3V6



The Canadian Association of University Teachers is seeking advice on modernizing computer systems for the Ottawa offices of the Association.

Guidance is needed concerning the purchase of hardware and software for a variety of current and anticipated applications.

Interested parties are invited to write to the Association for a full proposal and to include some indication of experience in this area.

Direct inquiries to:

Mr. Gordon Pichė **Acting Executive Secretary** C.A.U.T. 294 Albert St. Suite 308 Ottawa, Ont. K1P 6E6

> Tel: (613) 237-6885 Fax: (613) 237-2105

Deadline for receipt of inquiries is 4:30 p.m., Monday, November 27, 1989.



L'Association canadienne des professeurs d'univer-sité sollicite des conseils pour la modernisation de l'équipement informatique du secrétariat de l'association situé à Ottawa,

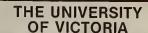
L'Association a besoln de conseils dans l'achat de logiciel et d'équipement pour diverses applications courantes et prévues.

Les personnes intéressées sont invitées à écrire à l'association pour se renseigner sur le projet complet et à mentionner leur expérience dans le domaine. Prière d'adresser les demandes de renseignements à:

> M. Gordon Pichė Secrétaire général intérimaire A.C.P.U. 294, rue Albert Bureau 308 Ottawa (Ontario) K1P 6E6

Tél: (613) 237-6885 Télécopieur: (613) 237-2105

La date limite de réception des demandes de renseignements est le lundi 27 novembre 1989, à 16



DEAN OF LAW

The Faculty of Law offers a three-year program of full-time study leading to the degree of Bachelor of Laws (LL.B.). The Faculty has 23.5 FTE academic and 7 FTE support slaff, plus sessional appointments, and an enrollment of approximately 300 undergraduale students. The curriculum blends together the doctrine, processes, skills, and intellectual and social context of the law. The Faculty has a Law Centre Clinical Program and is associated with the UVIc Centre for Dispute Resolution and the Centre for Asia Pacific Initialives.

The successful candidate will be an individual who will provide vigorous academic leadership, will possess appropriate administrative ability, will promote teaching and scholarship, and will effectively represent the Faculty within the University and to the profession and the community.

to the profession and the community.

In accordance with Canadian immigration Requirements, priority will be given to Canadian clitzens and permanent residents. The University of Victoria is committed to an employment equity program. Women are particularly encouraged to apply.

The appointment will commence July 1, 1990.

Applications (with the names of three referees) and nominations will be received until January 15, 1990, and should be sent to:

Dr. S.E. Scully, Vice President Academic Chair, Search Committee for Dean of Lew University of Victoria P.O. Box 1700 Victoria, B.C. V8W 2Y2





University of Alberta Edmonton

Chair Department of Elementary Education

Applications and nominations are invited for the position of Chair of the Department of Elementary Education. The Department is one of the largest teaching and research units within the Faculty of Education and consists of 37 regular faculty members. There are approximately 39 resident graduate students within the Department. Members of the faculty in this Department play a significant role in preparing candidates for the B.Ed. degree and/or certification.

The successful candidate for chair should have an outstanding research record and possess excellent leadership qualities.

The appointment will take effect July 1, 1990. Salary will be at the Full-Professor rank (currently the minimum for this rank is \$55,051 per annum). The University will try to facilitate spousal employment within the limits of current Canada Employment and Immigration requirements.

In accordance with Canadian Immigration requirements, this advertisement is directed to Canadian citizens and permanent residents.

Applications (including a curriculum vitae and names of three referees) and nominations should be submitted by December 31, 1989 to:

Dr. R.S. Patterson, Dean Faculty of Education University of Alberta 845 Education South Edmonton, Alberta T6G 2G5

The University of Alberta is committed to the principle of equity in employment.



Faculty of Education University of Toronto Institute of

Child Study Applications are invited for a tenure stream position in Child Development and Education.

Preferred candidates will possess a doctoral degree and will be active researchers with applied interests. Demonstrated scholarship is a requirement.

Duties will include teaching at the M.A. level and maintaining a research program.

Rank and salary for the position will be commensurate with qualifications and experience. The appointment will commence July 1, 1990 or later.

Applicants should submit curriculum vitae and should arrange to have three letters of reference sent by January 15, 1990 to Dr. Carl Corter, Chair, Institute of Child Study, 45 Walmer Road, Toronto, M5R 2X2. In accordance with Canadian Immigration requirements, this advertisement is directed to Canadian citizens and permanent residents of Canada. Subject to Provostial approval.

THE SCHOOL OF ARCHITECTURE University of British Columbia

University of British Columbia
One full-time, tenure track position is available from July
1, 1990 for a person qualified to teach and direct research
in the field of computer applications in Architecture.
Assignments will include supervising post-professional
graduate research, teaching in a three-year professional
graduate research, teaching in a three-year professional
graduate research, teaching in a three-year professional
prointment will be made at the Assistant or Associate
Professor level depending on the experience of the can
didate. Candidates must hold a professional degree in Architecture and a post professional degree in current and
emerging computer applications in Architecture and
capable of bridging computer techniques with studio
teaching. Preference will be given to candidates with
teaching experience, research and publications in the area
of specialization.
The salary will depend on rank and experience and the
position is subject to final budgetary approval.
Applicants should send résumés and a list of referees by
January 31, 1990 to:

UBC Professor D. Shadbolt, Director



January 31, 1990 to:

Professor D. Shadbolt, Director
School of Architecture
The University of British Columble
6333 Memorial Roet
Vencouer, B.C. V6T 1W5
The University of British Columbia is committed to the
Federal Government's employment equity program and
accordance with Canadian immigration requirements, this
advertisement is directed to Canadian citizens end permanent residents of Canada.



University of Alberta Edmonton

Soil Physicist Department of Soil Science

The Department of Soil Science, Faculty of Agriculture and Forestry invites applications for an academic position in Soil Physics.

The position requires undergraduate and graduate teaching; supervision of graduate students; developing a research program in Soil Physics with external funding; contributing to extension

We are seeking an individual holding a Ph.D. in Soil Physics, or closely related discipline, with a strong background in physics and mathematics, and capabilities in simulation modelling. We wish an emphasis on theoretical soil physics with interests in water and solute transport in porous media. Familiarity with current approaches to computer modelling of transport phenomena and a relevant publication list will be distinct assets.

The Department of Soil Science has 10 academic staff and is in the Faculty of Agriculture and Forestry comprising 108 academic staff members. Collegial interaction is expected with staff in the Department of Soil Science and other Departments involved in agricultural, silvicultural and environmental research.

This is a tenure-track position at the Assistant Professor level for which the current salary range is \$34.970 to \$51.434.

In accordance with Canadian Immigration requirements, this advertisement is directed to Canadian citizens and permanent residents.

Letters of application, names and addresses of three referees, academic transcripts and a curriculum vitae should be sent, before November 30, 1989, to:

J.A. Robertson, Chairman Department of Soil Science University of Alberta Edmonton, Alberta, Canada T6G 2E3

The University of Alberta is committed to the principle of equity in employment.



University of Alberta **Edmonton**

Cardiologist

The Department of Medicine is seeking a young Cardiologist for a tenure track vacancy in the Division of Cardiology. Skill is required in invasive cardiology, cardiac catheterization, echocardiography, teaching and establishing clinical trials. The individual will have an M.D. degree, a certificate of special competence in Cardiology from the Royal College of Physicians and Surgeons of Canada, and eligibility for licensure in Alberta. Appointment will be to the rank of Assistant Professor (\$34,970 - \$51,434 per annum) and membership in the Department Practice Plan will ensure competitive clinical earnings.

In accordance with Canadian Immigration regulations, this advertisement is directed to Canadian citizens and permanent residents.

A letter of application, up-to-date curriculum vitae, and the names and addresses of three references should be submitted by 30 November, 1989 to:

Dr. E.G. King, Chairman Department of Medicine University of Alberta 2F1 W.C. Mackenzie Centre Edmonton, Alberta T6G 2R7

The University of Alberta is committed to the principle of equity in employment.



University of Alberta Edmonton

AGT Chair in Strategic Management Department of Organizational Analysis Faculty of Business

Applications are invited for the AGT Chair in Strategic Management. Candidates should have an outstanding research record. An attractive and competitive salary is made possible by the generosity of Alberta Government Telephones and the Government of Alberta. Final stipend and salary determination shall be made after selection.

The closing date for applications is December 1,

Applications, including the names of three referees, should be forwarded to:

Royston Greenwood Chairman Department of Organizational Analysis Faculty of Business University of Alberta Edmonton, Alberta, Canada

The University of Alberta is committed to the principle of equity in employment



The School of Nursing Invites applications for tenure track teaching positions in the undergraduate program.

Applicants should have at least a Master's degree with clinical expertise. Clinical areas of nursing needed are: pediatrics, medical/surgical, community health and maternal-child.

In accordance with Canadian immigration requirements, this advertisement is directed to Canadian citizens and permanent residents.

Salary will be in eccordance with the collective agreement. Applications, accompanied by a curriculum vitae and the names and addresses of three referees, should be submitted by November 30, 1989 to:

Dr. L.K. Herdy Professor and Director School of Nursing Memorial University of Newtoundland St. John's, Newtoundland A1B 396 (709) 737-7271; Fax: (709) 737-6400

UBC The University of British Columbia

Centre for Integrated Computer Systems Research (CICSR)

This Centre presently comprises over 40 research faculty in Computer Science, Electrical Engineering, and Mechanical Engineering, its objective to faster interaction and collaboration among the science researchers and their industrial collective and their industrial collective and their industrial collectives. Four of ten new letrum track positions are still available, and may be in the Department of Computer Science, Electrical Engineering, or Mechanical Engineering, or some combination. Candidates must have a Ph.D. degree, and be Irailed and extively involved in research in computer-related areas appropriet to CICSR. The four positions stitt available are:

1. Full Professor position in Computer Systems area (Computer Science Department)

2. Full Professor position in Computer Graphics area (Computer Science Depertment)

3. Assit. or Assoc. Professor position in Computer Engineering (Electrical Engineering) Department)

Departmenty

3. Ass't, or Assoc. Prolessor position in Computer Engineering (Electrical Engineering Operatment)

4. Assoc. Prolessor position in Automation and Robotics (Machentcal Engineering Operatment)

Appointment will be made starting January 1, 1990 or as soon as possiAppointment will be made starting January 1, 1990 or as soon as possition of the provided of the Appointment of Salay will be commensurate with qualifications and starting not so symbol to the provided of the provid



THE UNIVERSITY OF MANITOBA Department of Computer Science

FACULTY POSITIONS

FACULTY POSITIONS

Department of Computer Science, University of Manitoba Inwites applications for two full-time tenure track positions, at
the assistant professor level commencing July 1, 1990, Applications and the second professor level commencing July 1, 1990, Applications of the professor level of the professor

Inis is an excellent opportunity for good, young researchers and teachers to get in on the ground floor of an exciling department. The Department provides good technical support for both the Department provides good technical support for both the Department research Current and planned departmental scultuses include a number of Univalence first was a final connected via Ethernet. The Department has well equipped micro-computer and digital topic teaching labs. The University Computer Centre provides virtually unlimited access to maintrame and personal computing facellities, including additional workstation facilities and electronic mail connections, for all staff and students.

Winnipen has a great deal to otter, both culturally and recreations, and the sumber of professional and other ethnic arts trougs, professions. The Winnipen has super to professional and other ethnic arts trougs, professions. The Winnipen has under the professional and other ethnic arts trougs, professional and other ethnic arts trough, professional and the nearest trough and the professional and the profession



MEMORIAL UNIVERSITY OF NEWFOUNDLAND St. John's, Newfoundland, Canada

DEPARTMENT OF BIOLOGY

Applications are invited for the position of Head, Department of Biology for September, 1990. The Department has 45 tull-time Biology for September, 1990. The Department has 45 tull-time faculty members and approximately 60 support staff and otters undergraduate and graduate programs to the Ph.D. level. Research and teaching are, at present, in four main focal areas: martine biology, evolution and ecology, parasitotogy/entomology, cell biology/microbiology. Some faculty hold cross-appointments to the Ocean Sciences Centre, the department of Biochemistry, the department of Psychology and the Faculty of Medicine.

Applicants should have demonstrated ability in research and be able to show leadership and administrative ability appropriate to the post. The applicant should have a broad appreciation of the biological field and be responsive to the diverse requirements of this multi-disciplinary Department.

Address applications (including the names of al least three referees) or requests for further information to:

Dr. J.E. Strewbridge
Associate Dean of Science
(Cheirmen, Biology Heedship Committee)
Memoritel University of Newfoundland
St. John's, Newfoundlend, Canede, A1B 3X7
Bitnet: JSTRAWBR@MUN.CA
Tel.: (709) 737-6155
Fax: (709) 737-4000

Applications should be received by January 15, 1990.

Memorial University encourages both men and women to apply for positions. In accordance with Canadian Immigration re-quirements, priority will be given to Canadian citizens and per-manent residents of Canada.



University of Alberta Edmonton

Department of Applied Sciences in Medicine

The Department of Applied Sciences in Medicine The Department of Applied Sciences in Medicine is devoted to applying to medicine the thinking, phenomena, techniques and technologies of engineering, physics, mathematics and computing science. It thus embraces biomedical engineering, biophysics, medical physics, medical informatics and various other specialties. Current research includes biological signal processing, quantitative CT, NMR imaging and spectroscopy, urodynamics and neurophysiology. There are currently seven professors and twenty graduate students.

Applicants are sought for the position of Professor and Chair of the Department. Applicants must be well established in biomedical research of a pertinent nature, and have some administrative experience. The appointee will be expected to augment the research of the Department, and help expand its graduate program and role in the faculty and university.

This appointment will be at the rank of full Professor with salary commensurate with qualifications and experience.

Applicants should reply by November 30, 1989 enclosing a Curriculum Vitae and the names of three referees to:

Dr. Douglas R. Wilson Dean, Faculty of Medicine University of Alberta 2J2.00 W.C. Mackenzie Health Sciences Centre Edmonton, Alberta, Canada T6G 2R7

The University of Alberta is committed to the principle of equity in employment.

Positions Available / Postes vacants

ACCOUNTING

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AGRICULTURAL ECONOMICS
UNIVERSITY OF SASKATCHEWAN.
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ANTHROPOLOGY

YORK UNIVERSITY. Feculty of Arts. Department of Anthropology, Applica-tions are livitled for a tenue-track posi-tion in socio-cultural enthropology at the Assistant Professor level. The appoint-ment will be affective July 1, 1990 sub-ject to final budgeteny epprovel. The successful candidata must have a com-

plated Ph.D. with a proven publication and espaces record and a commitment to leaching. The analysis of the provention o

residents. Both women and men are en-couraged to spyly. Employment equity in couraged to spyly. Employment equity in UNINERSITY DF VICTORIA. The Depart-ment of Anthropology at the University of Victoria Invites applications for en tenure track position at the Assistant tenure track position at the Assistant include applied anthropology in such areas as medicine, law or development, include applied enthropology in such areas as medicine, law or development include applied enthropology in such areas as medicine, law or development areas as medicine, law or development crudidates with research and leaching interests in S.E. Asia, Oceania or Canada are particularly encouraged to apply. As send curriculum vites and the names of three relevees to Dr. Devid S. Moyer. Chairman, Openations of Anthropology, Individual anthropology, Individual anthropology, In-level to begin July 1, 1950, The current level to begin July 1, 1950, The current recolution of the Aspistant Professor level to begin July 1, 1950, The current section of the production of the Courage of the Interest in native peoples and one or more of the following: industrietzellon,

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ART EDUCATION

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CON CORDIA UNIVERSITY. The Department of Art Education and Art Therepy, Concordia University has a full-time Art Education solition available of the level of the Country o

AUDIOLOGY

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DALHOUSIE UNIVERSITY. Assistant Professor: Audiology: Applications are invited for a full-time tenure-track positive full-time te

BIOCHEMISTRY

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UNIVERSITY OF ALBERTA. Research
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BIOMEDICAL SCIENCES

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18 (24.44.27.0 ext.) 8.28.5. FAX
519-767-1450) before December 31, 1989.

BUSINESS
UNIVERSITY DE ALBETTA. Faculty of Business. Applications are invited for full-time tenure-track faculty positions at the rank of Assatiant Professor from the rank of Assatiant Professor from the rest of the rank of Assatiant professor from terests in International Marketting, and International Business. Application of the professor from the pro

BUSINESS ADMINISTRATION

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CAUT/Group Insurance

CAUT members are entitled to apply for these low-cost plans:

- 1. LIFE INSURANCE up to \$500,000.
- 2. PERSONAL ACCIDENT INSURANCE (\$150,000).
- 3. FAMILY LIFE INSURANCE for spouses and children of members.
- 4. PROFESSIONAL PROPERTY INSURANCE books, computers, etc.

For complete details, brochutes, applications, premium costs, etc. mail the coupon to:

Pour obtenit des détails complets, brochures, formules d'adhésion, lableaux des primes, etc. postez le coupon à:

CAUT Insurance Trust, P.O. Box 3528, Station C, Ottawa, Canada K1Y 4G1. Administrateur de l'Assurance de l'ACPU, C.P. 3528, succursale C, Ottawa, Canada K1Y 4G1.

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Les membres de l'ACPU peuvent souscrire aux régimes suivants à prix modique:

- 1. ASSURANCE-VIE jusqu'à \$500,000.
- 2. ASSURANCE PERSONNELLE EN CAS D'ACCIDENT (\$150,000).
- 3. ASSURANCE-VIE POUR LA FAMILLE sur la vie du conjoint et des enfants des membres.
- 4. RÉGIME D'ASSURANCE EFFETS PROFESSIONNELS livres, ordinateurs, etc.

Please send me monne CAUT Insurance Plans. ase send me information outlining the

Veuillez, s'il vous plaît, me faire parvenir les renseignements complets sur les régimes d'assurance de l'ACPU.

Name/Nom_

Address/Adresse

City/Ville ___

Province _

Code L-----

three referees to Dr. Peier McGahan, Dean of Feculty, University of New Brunswick, Saint John Campus, Box 2009, Saint John, N.B. EZL 425, Canada-colon, Saint John, N.B. EZL 425, Canada-tion regulations, preference will be given for critizans and permanent residents of Cenada. The University of Permiciple of Cenada. The University of Permiciple of English of Permiciple Office of Permiciple of English of Permiciple Office of Permi

UNIVERSITY OF MANITOBA Feculty of Management. Applications are invited in and all intermation systems. Bank is open based on qualifications. Bank is open development of the conference of the property of the prope

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assistant professors whenever possible. Each epplicent should sand curriculum vitae end the names of three referees to Dr. Norm Solomon, Acting Dean, Feculty of Business Administration, University of Windsor, Windsor, Ont. NBB 3P4; FAX: 519 973 7073.

CHEMISTRY

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UNIVENSITY OF ALBERTIA. Analytical chemistry, Messacian Colorial Colorials C

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CLASSICS

CLASSICS

MCMASTER UNIVERSITY. The Department of Classics of McMaster University invites applications for a tenure-frech possible at the Assistant Professor level. Reculiements are a completed Ph.D. The Section at the Assistant Professor level. Reculiements are a completed Ph.D. The Assistant Professor level. Assistant Professor level. Assistant Professor level. Assistant Professor Literature and Romen Art and Archaeology. Preference wift be plann to areas. The successful candidate will be accepted to Contribute to the dipartment's graduate programme in the way the expected to contribute to the dipartment's graduate programme in the department's dependent upon quellifications; the minimum professor level. As a contribute of the professor level. As a contribute to the contribute of the professor level. As a complete of the professor level. As a complete only of the professor level. As a contribute of the professor level. As a completion and Greek Art and Armae contribute and contributed and completion and Greek Art and Armae comple

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